



MAYOR & COUNCIL WORK SESSION AGENDA

Holt-Bishop Justice Center, Municipal Courtroom, 101 Main Street

May 5, 2026 | 10:00 AM

Review of the Agenda (Mayor Leslie McPherson)

B. Governing Body (Mayor Leslie McPherson)

1. 5 Years of Service Recognition - Jennifer Hallman, Interim City Manager
2. Proclamation — National Public Works Week May 17-23, 2026 (Josh Smith, Director)
3. Proclamation for Municipal Clerks Week May 3-9, 2026 (Theresa Campbell, City Clerk)
4. Georgia Association of Water Professionals Awards Presentation

C. Building Development (Tracy Jarvis, Director)

1. Final Plat Approval: Robbie Bishop Parkway (Mark Teal, Consultant Engineer)

D. Human Resources (Tiffany Lanford, Director)

1. Addition of Juneteenth (June 19) as a City Paid Holiday (Tiffany Lanford, Director)

E. Community Development (Brecca Carter, Director)

1. 2026 Community Development Grant Application - Villa Rica Lions Club for an upcoming fundraising concert to be held at The Mill Amphitheater on Saturday, October 3, 2026. (Melissa Conner, Main Street Manager)
2. Thomas A. Dorsey Festival Concert @ The MILL (Jennifer Hallman, Interim City Manager)

F. Legal (Nicole Smith, City Attorney)

1. Resolution Authorizing Participation in Amicus Brief in Chang vs. City of Milton on Remand (Nicole Smith, City Attorney)
2. Tabled- Resolution for Road Dedication & Acceptance of Robbie Bishop Parkway as a Public Street (Nicole Smith, City Attorney)

G. Utilities (John Bain, Director)

1. Local Drought Response Ordinance (John Bain, Director)

H. City Manager (Interim City Manager, Jennifer Hallman)

1. Modification of GEFA Loan No. DW2020024 (Jennifer Hallman, Interim City Manager)

Individuals with disabilities who require certain accommodations in order to allow them to observe and/or participate in this meeting, or who have questions regarding the accessibility of the meeting or the facilities are required to contact the City Clerk at 678-840-1229 2 business days before the scheduled meeting to allow the City to make reasonable accommodations for those persons.

I. Executive Session

1. Pursuant to the attorney-client privilege and as provided by Georgia Code section 50-14-2(1), a meeting otherwise required to be open was closed to the public in order to consult and meet with legal counsel pertaining to pending or potential litigation, settlement, claims, administrative proceedings, or other judicial actions brought or to be brought by or against the agency or any officer or employee or in which the agency or any officer or employee may be directly involved.

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National Public Works Week Proclamation

May 17–23, 2026

“Rooted in Service, Powered by Community”

WHEREAS, public works professionals focus on infrastructure, facilities, and services that are of vital importance to sustainable and resilient communities and to public health, high quality of life, and well-being of the people of City of Villa Rica ; and,

WHEREAS, these infrastructure, facilities, and services could not be provided without the dedicated efforts of public works professionals, who are engineers, managers, and employees at all levels of government and the private sector, who are responsible for rebuilding, improving, and protecting our nation’s transportation, water supply, water treatment and solid waste systems, public buildings, and other structures and facilities essential for our citizens; and,

WHEREAS, it is in the public interest of the citizens, civic leaders, and children in City of Villa Rica to gain knowledge of and maintain an ongoing interest and understanding of the importance of public works and public works programs in their respective communities; and,

WHEREAS, the year 2026 marks the 66th annual National Public Works Week sponsored by the American Public Works Association, be it now,

RESOLVED, I, Leslie McPherson, Mayor, do hereby designate the week of May 17–23, 2026, as National Public Works Week. I urge all citizens to join with representatives of the American Public Works Association and government agencies in activities, events, and ceremonies designed to pay tribute to our public works professionals, engineers, managers, and employees, and to recognize the substantial contributions they make to protecting our national health, safety, and advancing quality of life for all.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Seal of Villa Rica (to be affixed),
this 12th day of May 2026.

Theresa Campbell, City Clerk

Affix: City Seal

Leslie McPherson, Mayor

Proclamation

57th ANNUAL PROFESSIONAL MUNICIPAL CLERKS WEEK

May 3 - 9, 2026

Whereas, The Office of the Professional Municipal Clerk, a time honored and vital part of local government exists throughout the world, and

Whereas, The Office of the Professional Municipal Clerk is the oldest among public servants, and

Whereas, The Office of the Professional Municipal Clerk provides the professional link between the citizens, the local governing bodies and agencies of government at other levels, and

Whereas, Professional Municipal Clerks have pledged to be ever mindful of their neutrality and impartiality, rendering equal service to all.

Whereas, The Professional Municipal Clerk serves as the information center on functions of local government and community.

Whereas, Professional Municipal Clerks continually strive to improve the administration of the affairs of the Office of the Professional Municipal Clerk through participation in education programs, seminars, workshops and the annual meetings of their state, provincial, county and international professional organizations.

Whereas, It is most appropriate that we recognize the accomplishments of the Office of the Professional Municipal Clerk.

Now, Therefore, I, Leslie MCPerson, Mayor of Villa Rica do recognize the week of May 3 through 9, 2026, as Professional Municipal Clerks Week, and further extend appreciation to our City Clerk, Theresa Campbell and Deputy City Clerk, LeAnne Wilkins and to all the Professional Municipal Clerks for the vital services they perform and their exemplary dedication to the communities they represent.

Dated this 5th day of May 2026

Mayor

Attest: _____



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: Acceptance of Robbie Bishop Parkway

AGENDA DATE: May 5th, 2026

DATE PREPARED: April 30th, 2026

PREPARED BY: Nic Griffin

PUBLIC HEARING: Not required

PURPOSE: To accept Robbie Bishop Parkway as a Public Road.

BACKGROUND: Inline Communities entered into a Development Agreement with the City of Villa Rica, to construct a road connecting Anderson Road and Old Stone Road. This work has been completed and all inspections have been made. City Staff has required a maintenance and performance bond for this road. As-Built drawings have been submitted and approved. This road was originally "Fortune Parkway" and has since been named "Robbie Bishop Parkway". The road is depicted in Exhibit via Final Plat.

Maintenance bond submitted - \$215,000.00

Performance Bond submitted – \$175,000.00

As-built record drawings have been submitted and approved.

STAFF RECOMMENDATION: Staff recommends approval.

MOTION:

1. I move to accept Robbie Bishop Parkway, as depicted in the "Final Plat for Old Stone Residential, LLC", as a Public Roadway including the public improvements, being the street, together with all drainage and utility structure within the Right of way.

RESERVED FOR PLAT FILING



- [illegible]

ABSTRACT

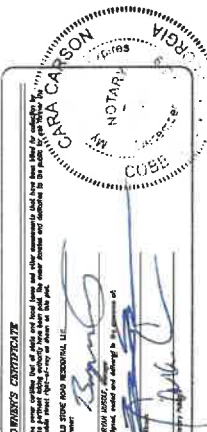
[illegible]

REFERENCES

- REVIEW FOR ALL INTERVIEW. A TRAVEL PERMANENT DATED 6/24/84, SUBMITTED BY TERRILL LAND SURVEYING, WAS RECEIVED. A SEAL OF TERRILL COUNTY, DESIGNATED LAND SURVEYOR IN THE STATE OF GEORGIA, LICENSE NUMBER 11317.

▶ PAPER'S CONTENTS

the power of the state and local laws and other comments that have been filed for collection by the Attorney General. The Attorney General is currently reviewing the comments and will be making a final decision on whether to file the comments with the court. The Attorney General is also reviewing the comments and will be making a final decision on whether to file the comments with the court.



SUPERVISOR'S CERTIFICATE

As required by subsection (4) of O.C.G.A. Section 15-2-47, this plat has been prepared by a land surveyor and approved by all applicable local jurisdictions responsible for the plat. The plat is being submitted to the Department of Transportation for its review and approval. Such approval or affirmations should be confirmed with the interested governmental bodies by any purchaser or user of this plat as to the intended use of any parcel. Furthermore, this undersigned land surveyor certifies that this plat complies with the minimum technical standards for property boundaries as required by the Department of Transportation, Georgia Department of Regulation of Professional Engineers and Land Surveyors and as set forth in O.C.G.A. Section 15-2-17.

Date of Map or Plan: 1/12/2026

—

UNIVERSITY OF SINGAPORE	REGISTRATION NUMBER	DATE

CLIENT CONTACT:
BRIAN RHRSAM
 INLINE COMMUNITIES, LLC
 1776 PEACHTREE ST. NW SUITE 2605
 ATLANTA, GA 30309
 PHONE: 513-687-0752
 EMAIL: bchrisam@inlinemunities.com

SURVEYING CONTACT:
CHRIS SANDFORD
PLANNERS AND ENGINEERS COLLABORATIVE, INC.
350 RESEARCH COURT
PEACHTREE CORNERS, GA 30092
PHONE: 770-451-2741
FAX: 770-451-3915
E-MAIL: csandford@pecoll.com



Planners & Engineers Collaborative+

LEAD & SUPPORT • ADVISE & CONSULT • DESIGN & CONSTRUCT • MANAGE & OPERATE
 FACILITIES • BUILDING • INFRASTRUCTURE • TRANSPORTATION • WATER • WASTE • ENERGY

574-244-4444 • 1172 11th St. •
 Columbus, IN 47203 • Fax 574-244-4444
 E-MAIL: info@pecollab.com

AND LOT(S) 176, 177 & 192
DISTRICT 2ND & 6TH

FINAL PLAT
FOR
OLD STONE ROAD RESIDENTIAL, LLC

CITY OF VILLAVIEJA



CARROLL COUNTY
GEORGIA



SHEET 1 OF 3
DRAWN BY: MAY
CHECKED BY: MCS
E. NO.: 21218.00

DATE 3/11/20
SCALE 1" = 80'
NAME OF FIELD WORK: -

DATE OF FIELD WORK: 11/17/11
 DATE OF PRINTING: 11/17/11
 DRAWN BY: JAV
 CHECKED BY: JAV
 SHEET 3 OF 3



CARROLL COUNTY
 GEORGIA

FINAL PLAT FOR OLD STONE ROAD RESIDENTIAL, LLC

QTY OF W/TA R/WCA

LAND LOT(S) 176, 177 & 182
 DISTRICT 2ND & 6TH

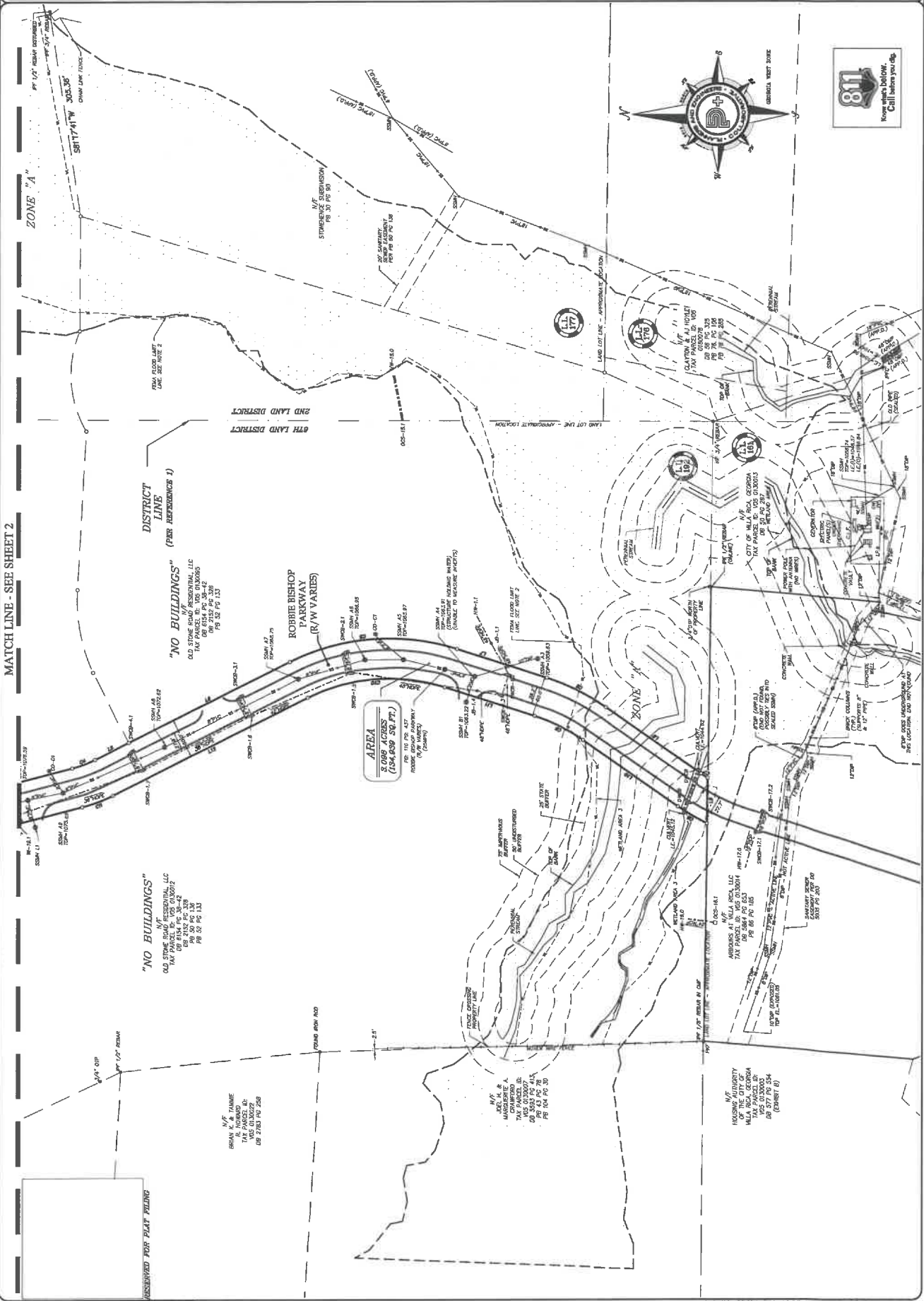
REV	DATE	DESCRIPTION	BY
1			
2			
3			
4			

REVISIONS

PBC+
 PLANNING & ENGINEERING CORPORATION
 100 BUCKINGHAM DRIVE, SUITE 100
 ATLANTA, GEORGIA 30308
 (404) 525-1111
 www.pbcplus.com



MATCH LINE - SEE SHEET 2



AREA
 3.089 ACRES
 (134,409 SQ. FT.)

"NO BUILDINGS"
 OLD STONE ROAD RESIDENTIAL, LLC
 TAX PARCEL ID: 005 010012
 DB 8154 PG 38-42
 DB 8154 PG 38-42
 DB 8154 PG 38-42
 DB 8154 PG 38-42

J. V. ADAMS
 R. NORMAN
 J. V. ADAMS
 R. NORMAN
 J. V. ADAMS
 R. NORMAN

HOUSING AUTHORITY
 M/LA, GEORGIA
 TAX PARCEL ID: 005 010013
 DB 577 PG 254
 (EXHIBIT 6)

RESERVED FOR PLAT FILING



CITY OF VILLA RICA

City Council Meeting

Agenda Item Cover Sheet

SUBJECT: Addition of Juneteenth (June 19) as a City Paid Holiday

AGENDA DATE: May 5, 2026

DATE PREPARED: April 23, 2026

PREPARED BY: Tiffany Lanford, HR Director

AMOUNT: N/A

GL ACCOUNT #: N/A

FUNDING SOURCE: N/A

BUDGETED ITEM? N/A

PURPOSE:

To consider the addition of Juneteenth (June 19) as an official City-wide paid holiday.

BACKGROUND:

Juneteenth, observed annually on June 19, commemorates the emancipation of enslaved African Americans in the United States and is recognized as a federal holiday. Many municipalities and public sector organizations have adopted Juneteenth as an official paid holiday in recognition of its historical and cultural significance.

The City of Villa Rica currently maintains an established list of paid holidays for employees. This item proposes adding Juneteenth to the City's official holiday schedule to align with federal observances.

If approved, Juneteenth would be observed annually on June 19, or in accordance with City holiday observation practices when the date falls on a weekend. City offices would be closed, with the exception of essential personnel required to maintain public safety and essential services

STAFF RECOMMENDATION:

Approval.

MOTION:

I move to approve the addition of Juneteenth (June 19) as an official paid holiday for the City of Villa Rica.



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: 2026 Community Development Grant Application – Villa Rica Lions Club

WORK SESSION DATE: May 5, 2026

MEETING DATE: May 12, 2026

PREPARED BY: Melissa Conner, Main Street Manager

PUBLIC HEARING: No

AMOUNT: \$9,000

GL ACCOUNT #: 100-1110-573050

FUNDING SOURCE: General Fund

BUDGETED ITEM? Yes

PURPOSE: 2026 Community Development Grant Application request from the Villa Rica Lions Clubs in the amount of \$9,000 for Departure – A Journey Tribute Band Fundraiser Concert that will be held at The MILL amphitheater on Saturday, October 3, 2026.

BACKGROUND: The Villa Rica Lions Clubs (Golden City Lions Club and Villa Rica Lions Club) began hosting a concert in 2023 as a fundraiser event for both clubs. Previously, the clubs hosted *A Taste of Villa Rica* that was held in October of each year at The MILL amphitheater. Unable to host that event any longer, the clubs took on a new way to raise funds to support their community activities and donations by hosting a fundraising concert. Fundraiser concerts offer a unique and dynamic way to raise funds for a cause or organization.

STAFF RECOMMENDATION: Staff recommends approval of the 2026 Community Development Grant Application in the amount of \$9,000 for the Villa Rica Lions Clubs for the Departure – A Journey Tribute Band Fundraiser Concert that will be held at The MILL amphitheater on Saturday, October 3, 2026.

IMPACT: Fundraising by the Villa Rica Lions Clubs serves to address pressing needs in their communities locally fulfilling their mission of "We Serve" by making a positive impact on the lives of others.

MOTION: Move to approve the 2026 Community Development Grant Application from the Villa Rica Lions Clubs in the amount of \$9,000 for the Departure – A Journey Tribute Band Fundraiser Concert to be held on Saturday, October 3, 2026 at the MILL amphitheater.



Villa Rica Community Development Grant Application

Section A: Applicant

1. **Name of Organization:** Villa Rica Lions Club Foundation
Contact Person: Gina Brandenburg, Treasurer or Stacey Orr, President
2. **Mailing Address:** Villa Rica Lions Club, PO Box 1945, Villa Rica, GA 30180
3. **Telephone Day/Evening:** Gina: 770.630.0381 Stacey: 770.853.3489
4. **Email:** ginabrandenburg2022@gmail.com or staceyorr829@gmail.com
5. **Fax (optional):** n/a
6. **Date of Tax-Exempt Number and date of Incorporation in Georgia:** 41-4403203, Date of Incorporation 2026
7. **Number of Years in City of Villa Rica:** The Villa Rica Golden City Lions Club and The Villa Rica Lions Club merged in 2025. Villa Rica Lions Club has been in Villa Rica for over 50 years.
8. **Have you ever received funds from the City of Villa Rica?** Yes

If Yes, most recent funding amount? In 2025, we received \$8,500

Were there any residual funds at the completion of the project? No, all funds are used to support local charities

Section B: Project

1. **Project Title:** 2026 Fundraising Concert featuring Departure – A Journey Tribute Band
2. **Scheduled Start and End Dates:** Saturday, October 3, 2026
3. **Hours of Operation Each Day:** 9 a.m. to 10 p.m. This allows time for setup, ticket sales, concert and cleanup
4. **Amount Requested:** \$9,000.00
5. **Funds Disbursement Date:** By July 1, 2026

Section C: Certification


Signature of Authorized Official/Individual

3-28-2026
Date

Gina Brandenburg

Treasurer

Printed Name of Authorized Official/Individual

Title of Authorized Official/Individual

Sections D-F: Project Narrative, Accessibility and Project Budget

Sections D-F requires an attachment as indicated in the "Application Instructions" accompanying this form.

For Official Use Only

Approved: _____ Approved by: _____ Date: _____ Grant Amount: _____

Section D: Project Narrative

1. Summarize the organization's mission and goals.

The Villa Rica Lions Club is a community-based civic organization made up of dedicated men and women committed to serving others and strengthening the local community. Guided by the Lions Clubs International motto, "We Serve," the club focuses on improving lives throughout Villa Rica and the surrounding West Georgia area. The organization prioritizes vision care, youth support, hunger relief, and hands-on community service, partnering with initiatives such as Villa Rica Shop-with-a-Cop, Carroll County Toys for Tots, the Villa Rica High School PASS program for at-risk students, and providing assistance for eye exams for individuals in need. The club also supports local families through meal assistance and outreach efforts for individuals experiencing hardship.

In addition to these efforts, the Villa Rica Lions Club collects used eyeglasses for refurbishment and distribution through humanitarian missions, awards scholarships to local students, and supports organizations such as Chase the Victory and the Braxton Dollar Foundation, which assist children affected by cancer. The club also participates in literacy and accessibility initiatives, including support for Braille book programs and educational resources for students who are blind or visually impaired. In 2023, the club launched a free vision screening initiative for children in local daycare centers and schools within the Villa Rica cluster of Carroll County Schools. Since its inception, the program has screened approximately 3,249 children, with 522 referred for additional evaluation.

The club has also expanded its impact through community-based projects addressing food insecurity. Last year, Community Garden projects were established at the WIC Office and the Villa Rica Senior Center. These gardens provide fresh produce to families and seniors while promoting nutrition education and sustainable gardening practices. Most recently, the club launched a bench restoration project in partnership with the City of Villa Rica, refurbishing aging public benches throughout the community. This initiative enhances public spaces while recognizing local business sponsors and demonstrating the club's commitment to improving the quality of life for residents.

This year, the Villa Rica Lions Club will host its inaugural Dinner in the Dark event at Gabe's Downtown. This unique experience is designed to raise awareness about vision impairment while supporting Leader Dogs for the Blind, an organization that provides guide dogs and orientation and mobility training at no cost to individuals who are blind or visually impaired.

Funds raised through the annual Concert Fundraiser play a vital role in sustaining these initiatives. Proceeds support the purchase of vision screening equipment, scholarships, hunger relief efforts, accessibility programs, and other community service projects that directly benefit residents of Villa Rica and the surrounding area. These efforts reflect the club's ongoing mission to serve the community, create opportunities, and improve lives through service and philanthropy.

2. Discuss the staff/volunteer's qualifications and past work. • Include the approximate number of staff or volunteers associated with the project.

The 2026 Concert Fundraiser is organized and managed by a team of experienced volunteers from the Villa Rica Lions Club. Many of these individuals have played key roles in planning and executing previous concerts and other large-scale community events. Building on past success, the club has

established clearly defined committees this year to enhance organization, communication, and overall event coordination.

Key leadership roles include:

- **Valerie Ingram-Butler**, serving as Overall Concert Chair, brings extensive experience coordinating event logistics and volunteer teams. She is supported by **Stacey Orr**, who served as Concert Chair for the past two years and provides continuity and guidance.
- **Gina Brandenburg**, serving as Club Treasurer and Co-Chair of the Technology and Promotion Committee, works alongside **Clint Chance**, whose background in event promotion and production contributes significantly to marketing and planning efforts.
- **Jody Mattox** will lead the Sponsorship Committee, supported by Valerie Ingram-Butler, Ashley Darby, Leslie McPherson, David Rogers, and additional club members who will focus on securing financial support from local businesses and community partners.
- A Chairperson for the Day-of-Event Committee will be appointed to oversee on-site volunteer coordination, logistics, and event-day operations.

Approximately 20 volunteers will participate in the planning and execution of the concert. These volunteers contribute skills in sponsorship outreach, marketing and social media promotion, ticket sales, event setup, and overall event management. Many have multiple years of experience supporting this fundraiser and other Lions Club service initiatives, ensuring a high level of organization and professionalism.

In addition to club volunteers, the Lions Club collaborates with several key community partners to ensure a successful and safe event. The club works closely with the City of Villa Rica to coordinate venue setup, logistics, and public works support. The Villa Rica Police Department will be hired to provide on-site security, and a professional sound and lighting company will be contracted to ensure a high-quality production. A local entertainer will open the event, showcasing area talent and enhancing the overall experience. The Bay Springs Middle School Beta Club will also assist with various event-day tasks, providing students with meaningful community service opportunities.

With experienced leadership, strong volunteer engagement, and established community partnerships, the Villa Rica Lions Club is well positioned to successfully execute the 2026 Concert Fundraiser.

3. Discuss prior project successes. • Include photographs, if possible.

Over the past three years, the Villa Rica Lions Club has successfully hosted three annual Concert Fundraisers, each building on prior experience and strengthening community engagement. These events have become an important component of our fundraising efforts while also supporting the goals of the City of Villa Rica Community Development Grant Program.

In 2023, the club hosted an Elvis tribute artist, followed by the popular 7 Bridges – Eagles Tribute Band in 2024, and Sail On – A Beach Boys tribute in 2025. Each concert generated strong community participation and allowed the club to expand support for local service initiatives,

including vision care for children, scholarships, and assistance for families impacted by childhood cancer. Through these events, the club has refined planning processes, strengthened sponsorship relationships, and improved overall event coordination.

These concerts directly support the City's Community Development Grant Program objectives by attracting visitors to downtown Villa Rica, promoting local businesses through partnerships with food vendors and sponsors, and enhancing cultural and recreational opportunities for residents. The events showcase Villa Rica as a vibrant and welcoming destination while contributing to economic activity within the downtown area. The concert has become a well-recognized annual tradition that benefits both charitable causes and the broader community.

Photographs from the 2025 Sail On – Beach Boys Tribute concert demonstrate the strong turnout, community involvement, and overall success of the event. Selected images are included below to illustrate the impact of this project.





Through careful planning, committed volunteers, and strong community partnerships, the Villa Rica Lions Club has established a proven track record of successful events and looks forward to continuing to grow the concert fundraiser to benefit both the community and the City of Villa Rica.

4. Summarize the proposed project including innovative and creative tools/methods of promoting the project.

The Villa Rica Lions Club is excited to host the 2026 Concert Fundraiser featuring Departure – a Journey Tribute Band. This family-friendly, high-energy concert is scheduled for Saturday, October 3, 2026, at The MILL Amphitheater in downtown Villa Rica. The event is designed to bring the community together for an evening of live music, food, and entertainment while raising funds to support important local initiatives such as vision care for children, scholarships, hunger relief, and other community service programs.

Building on the success of previous concerts, the club will implement expanded and creative promotional strategies to maximize attendance and community engagement. A comprehensive digital marketing campaign will include targeted social media advertising, engaging countdown posts, sponsor recognition features, and interactive event updates across multiple platforms. Content will be shared through the club's Facebook pages, local community groups, sponsor networks, and partner organizations to broaden outreach and maintain momentum leading up to the event.

The club will also collaborate with local media outlets, including newspapers, online event calendars, and a featured appearance on the Community Voice radio program, to increase visibility. The Technology and Promotion Committee will manage online ticket sales, allowing attendees to conveniently purchase tickets in advance and improve event planning and attendance forecasting.

To complement digital outreach, printed promotional materials such as flyers and posters will be distributed in local businesses, schools, and community gathering locations. Club members and sponsors will further extend promotion through word-of-mouth marketing and cross-promotion within their own networks. Sponsor spotlight posts and recognition features will highlight

participating businesses, strengthening community partnerships while encouraging additional engagement.

We are grateful for the continued support of sponsors, including the City of Villa Rica Community Development Program, whose contributions help make this event possible. Sponsor logos will be prominently displayed on promotional materials, social media content, and event signage, providing meaningful recognition for their investment in community programming.

The 2026 Concert Fundraiser supports the Lions Club's service mission while also promoting local tourism and economic activity by attracting residents and visitors to downtown Villa Rica. With a well-known tribute band, enhanced marketing efforts, and strong community collaboration, this event will continue to build on past success and provide lasting benefits for the community.

5. Discuss the approximate number of participants expected. • If the proposed event has occurred in the past, detail the approximate number of participants.

The Villa Rica Lions Club anticipates welcoming approximately 1,000 to 1,200 participants to the 2026 Concert Fundraiser featuring Departure – A Journey Tribute Band. This estimate reflects continued community interest, strong sponsorship support, and expanded promotional efforts designed to increase attendance.

Previous concerts demonstrate consistent community participation and provide a basis for projected growth. In 2023, the club hosted an Elvis tribute concert that drew approximately 500 attendees. In 2024, the 7 Bridges – Eagles Tribute Band concert attracted an estimated 900 participants. In 2025, the Sail On – Beach Boys Tribute concert continued to draw strong attendance and sponsorship participation, with all reserved seating areas selling out.

Seating options in recent years have included multiple levels designed to accommodate a wide range of attendees. For the 2024 concert, the club offered:

- Sponsor Tables – 17 tables with 8 seats per table (sold out)
- VIP Reserved Chair Seating – 200 seats (sold out)
- General Admission Lawn Seating – approximately 530 tickets sold

For the 2025 concert, seating included:

- Sponsor Tables – 13 tables with 8 seats per table (sold out)
- VIP Reserved Chair Seating – 220 seats (sold out)
- General Admission Lawn Seating – strong participation, with additional attendees purchasing lawn seating and walk-up tickets

Based on past attendance, consistent sellout of reserved seating, and expanded marketing for 2026, the Villa Rica Lions Club expects continued strong community participation. The anticipated attendance of 1,000 to 1,200 participants reflects the event's growing recognition as a popular community gathering. The 2026 featured band, Departure – A Journey Tribute Band, has broad

cross-generational appeal and is expected to attract both returning attendees and new audiences, supporting the projected increase in participation.

Section E: Accessibility

1. Is the facility where the project takes place physically accessible?

The 2026 Concert Fundraiser will be held at The MILL Amphitheater, which is a physically accessible venue designed to accommodate individuals of all abilities. The facility includes ADA-compliant parking, accessible restrooms, and paved, navigable pathways throughout the amphitheater and surrounding areas. The venue layout allows for wheelchair access in both lawn seating and reserved seating sections, and VIP seating areas are also easily accessible.

In addition to the venue's existing accessibility features, the Villa Rica Lions Club will work closely with the City of Villa Rica to ensure appropriate accommodations are available for attendees who may need additional assistance. Volunteers will be stationed throughout the event to help guide guests from parking areas to seating locations and to provide support as needed.

These measures help ensure that the concert remains inclusive and accessible for all members of the community.

2. Describe plans to meet the Americans with Disabilities Act requirements.

The Villa Rica Lions Club is committed to ensuring that the 2026 Concert Fundraiser complies with the Americans with Disabilities Act (ADA) and remains accessible to all community members. The MILL Amphitheater already meets ADA standards for public venues, and additional steps will be taken to support accessibility throughout the event.

These efforts include:

- Clearly marked accessible parking areas with appropriate signage.
- ADA-compliant restroom facilities available to all attendees.
- Accessible seating options in both reserved and lawn seating areas, with ticketing information identifying these accommodations.
- Event volunteers available to assist guests with disabilities, including support with navigation from parking areas to seating locations.
- Communication through promotional materials and event information indicating that accessibility accommodations are available upon request.

By selecting an accessible venue and implementing these additional measures, the Villa Rica Lions Club will ensure the concert is inclusive, welcoming, and enjoyable for all attendees.

Section F: Project Budget

2026 Concert Fundraiser – Villa Rica Lions Club Foundation

Expenses	Amount
Facility Rental - The Mill to include Tents, tables, chairs	\$1,425.00
Barriers	\$900.00
Security – Villa Rica Police Department	\$600.00
Entertainment – Departure - Journey Tribute Band	\$7,000.00
Food and Beverage Buyout	\$250.00
Entertainment – Opening Act	\$100.00
Sound and Lighting	\$3,500.00
Port-a-Potty rental	\$575.00
Marketing (signs, ads, radio)	\$1700.00
Supplies and printing	\$500.00
Total Expenses	\$16,550.00

Revenues	Amount
Ticket Sales	\$4,000.00
Donations	\$1,000.00
Sponsorships	\$15,000.00
Grants	\$9,000.00
Food Vendors	\$600.00
Total Revenues	\$29,600.00

The projected net proceeds for the 2026 Concert Fundraiser are **\$13,050**, with all funds directly supporting the Villa Rica Lions Club's community service initiatives, including vision care programs, scholarships, youth services, hunger relief efforts, and other local charitable projects.

In addition to ticket sales, we anticipate strong financial support through sponsorships from local businesses, organizations, and individuals. Previous sponsors have included the City of Villa Rica Community Development Program, 3:16 Healthcare, Benchmark Homes, Don Rich Ford, Golden City Cruisers, Georgia-Alabama Woodland, Verida Southeastern Transport, and J. Collins Funeral Home and Crematory. Numerous additional community partners also contributed to the success of prior events.

The Villa Rica Lions Club expects to build upon this strong foundation of support for the 2026 concert. With increased community awareness, expanded promotional efforts, and continued engagement with local businesses, we anticipate maintaining strong sponsorship participation and maximizing the fundraising potential of this event.



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: 2026 Community Development Grant Application – Villa Rica Lions Club

WORK SESSION DATE: May 5, 2026

MEETING DATE: May 12, 2026

PREPARED BY: Melissa Conner, Main Street Manager

PUBLIC HEARING: No

AMOUNT: \$9,000

GL ACCOUNT #: 100-1110-573050

FUNDING SOURCE: General Fund

BUDGETED ITEM? Yes

PURPOSE: 2026 Community Development Grant Application request from the Villa Rica Lions Clubs in the amount of \$9,000 for Departure – A Journey Tribute Band Fundraiser Concert that will be held at The MILL amphitheater on Saturday, October 3, 2026.

BACKGROUND: The Villa Rica Lions Clubs (Golden City Lions Club and Villa Rica Lions Club) began hosting a concert in 2023 as a fundraiser event for both clubs. Previously, the clubs hosted *A Taste of Villa Rica* that was held in October of each year at The MILL amphitheater. Unable to host that event any longer, the clubs took on a new way to raise funds to support their community activities and donations by hosting a fundraising concert. Fundraiser concerts offer a unique and dynamic way to raise funds for a cause or organization.

STAFF RECOMMENDATION: Staff recommends approval of the 2026 Community Development Grant Application in the amount of \$9,000 for the Villa Rica Lions Clubs for the Departure – A Journey Tribute Band Fundraiser Concert that will be held at The MILL amphitheater on Saturday, October 3, 2026.

IMPACT: Fundraising by the Villa Rica Lions Clubs serves to address pressing needs in their communities locally fulfilling their mission of "We Serve" by making a positive impact on the lives of others.

MOTION: Move to approve the 2026 Community Development Grant Application from the Villa Rica Lions Clubs in the amount of \$9,000 for the Departure – A Journey Tribute Band Fundraiser Concert to be held on Saturday, October 3, 2026 at the MILL amphitheater.



Villa Rica Community Development Grant Application

Section A: Applicant

1. **Name of Organization:** Villa Rica Lions Club Foundation
Contact Person: Gina Brandenburg, Treasurer or Stacey Orr, President
2. **Mailing Address:** Villa Rica Lions Club, PO Box 1945, Villa Rica, GA 30180
3. **Telephone Day/Evening:** Gina: 770.630.0381 Stacey: 770.853.3489
4. **Email:** ginabrandenburg2022@gmail.com or staceyorr829@gmail.com
5. **Fax (optional):** n/a
6. **Date of Tax-Exempt Number and date of Incorporation in Georgia:** 41-4403203, Date of Incorporation 2026
7. **Number of Years in City of Villa Rica:** The Villa Rica Golden City Lions Club and The Villa Rica Lions Club merged in 2025. Villa Rica Lions Club has been in Villa Rica for over 50 years.
8. **Have you ever received funds from the City of Villa Rica?** Yes

If Yes, most recent funding amount? In 2025, we received \$8,500

Were there any residual funds at the completion of the project? No, all funds are used to support local charities

Section B: Project

1. **Project Title:** 2026 Fundraising Concert featuring Departure – A Journey Tribute Band
2. **Scheduled Start and End Dates:** Saturday, October 3, 2026
3. **Hours of Operation Each Day:** 9 a.m. to 10 p.m. This allows time for setup, ticket sales, concert and cleanup
4. **Amount Requested:** \$9,000.00
5. **Funds Disbursement Date:** By July 1, 2026

Section C: Certification


Signature of Authorized Official/Individual

3-28-2026
Date

Gina Brandenburg

Treasurer

Printed Name of Authorized Official/Individual

Title of Authorized Official/Individual

Sections D-F: Project Narrative, Accessibility and Project Budget

Sections D-F requires an attachment as indicated in the "Application Instructions" accompanying this form.

For Official Use Only

Approved: _____ Approved by: _____ Date: _____ Grant Amount: _____

Section D: Project Narrative

1. Summarize the organization's mission and goals.

The Villa Rica Lions Club is a community-based civic organization made up of dedicated men and women committed to serving others and strengthening the local community. Guided by the Lions Clubs International motto, "We Serve," the club focuses on improving lives throughout Villa Rica and the surrounding West Georgia area. The organization prioritizes vision care, youth support, hunger relief, and hands-on community service, partnering with initiatives such as Villa Rica Shop-with-a-Cop, Carroll County Toys for Tots, the Villa Rica High School PASS program for at-risk students, and providing assistance for eye exams for individuals in need. The club also supports local families through meal assistance and outreach efforts for individuals experiencing hardship.

In addition to these efforts, the Villa Rica Lions Club collects used eyeglasses for refurbishment and distribution through humanitarian missions, awards scholarships to local students, and supports organizations such as Chase the Victory and the Braxton Dollar Foundation, which assist children affected by cancer. The club also participates in literacy and accessibility initiatives, including support for Braille book programs and educational resources for students who are blind or visually impaired. In 2023, the club launched a free vision screening initiative for children in local daycare centers and schools within the Villa Rica cluster of Carroll County Schools. Since its inception, the program has screened approximately 3,249 children, with 522 referred for additional evaluation.

The club has also expanded its impact through community-based projects addressing food insecurity. Last year, Community Garden projects were established at the WIC Office and the Villa Rica Senior Center. These gardens provide fresh produce to families and seniors while promoting nutrition education and sustainable gardening practices. Most recently, the club launched a bench restoration project in partnership with the City of Villa Rica, refurbishing aging public benches throughout the community. This initiative enhances public spaces while recognizing local business sponsors and demonstrating the club's commitment to improving the quality of life for residents.

This year, the Villa Rica Lions Club will host its inaugural Dinner in the Dark event at Gabe's Downtown. This unique experience is designed to raise awareness about vision impairment while supporting Leader Dogs for the Blind, an organization that provides guide dogs and orientation and mobility training at no cost to individuals who are blind or visually impaired.

Funds raised through the annual Concert Fundraiser play a vital role in sustaining these initiatives. Proceeds support the purchase of vision screening equipment, scholarships, hunger relief efforts, accessibility programs, and other community service projects that directly benefit residents of Villa Rica and the surrounding area. These efforts reflect the club's ongoing mission to serve the community, create opportunities, and improve lives through service and philanthropy.

2. Discuss the staff/volunteer's qualifications and past work. • Include the approximate number of staff or volunteers associated with the project.

The 2026 Concert Fundraiser is organized and managed by a team of experienced volunteers from the Villa Rica Lions Club. Many of these individuals have played key roles in planning and executing previous concerts and other large-scale community events. Building on past success, the club has

established clearly defined committees this year to enhance organization, communication, and overall event coordination.

Key leadership roles include:

- **Valerie Ingram-Butler**, serving as Overall Concert Chair, brings extensive experience coordinating event logistics and volunteer teams. She is supported by **Stacey Orr**, who served as Concert Chair for the past two years and provides continuity and guidance.
- **Gina Brandenburg**, serving as Club Treasurer and Co-Chair of the Technology and Promotion Committee, works alongside **Clint Chance**, whose background in event promotion and production contributes significantly to marketing and planning efforts.
- **Jody Mattox** will lead the Sponsorship Committee, supported by Valerie Ingram-Butler, Ashley Darby, Leslie McPherson, David Rogers, and additional club members who will focus on securing financial support from local businesses and community partners.
- A Chairperson for the Day-of-Event Committee will be appointed to oversee on-site volunteer coordination, logistics, and event-day operations.

Approximately 20 volunteers will participate in the planning and execution of the concert. These volunteers contribute skills in sponsorship outreach, marketing and social media promotion, ticket sales, event setup, and overall event management. Many have multiple years of experience supporting this fundraiser and other Lions Club service initiatives, ensuring a high level of organization and professionalism.

In addition to club volunteers, the Lions Club collaborates with several key community partners to ensure a successful and safe event. The club works closely with the City of Villa Rica to coordinate venue setup, logistics, and public works support. The Villa Rica Police Department will be hired to provide on-site security, and a professional sound and lighting company will be contracted to ensure a high-quality production. A local entertainer will open the event, showcasing area talent and enhancing the overall experience. The Bay Springs Middle School Beta Club will also assist with various event-day tasks, providing students with meaningful community service opportunities.

With experienced leadership, strong volunteer engagement, and established community partnerships, the Villa Rica Lions Club is well positioned to successfully execute the 2026 Concert Fundraiser.

3. Discuss prior project successes. • Include photographs, if possible.

Over the past three years, the Villa Rica Lions Club has successfully hosted three annual Concert Fundraisers, each building on prior experience and strengthening community engagement. These events have become an important component of our fundraising efforts while also supporting the goals of the City of Villa Rica Community Development Grant Program.

In 2023, the club hosted an Elvis tribute artist, followed by the popular 7 Bridges – Eagles Tribute Band in 2024, and Sail On – A Beach Boys tribute in 2025. Each concert generated strong community participation and allowed the club to expand support for local service initiatives,

including vision care for children, scholarships, and assistance for families impacted by childhood cancer. Through these events, the club has refined planning processes, strengthened sponsorship relationships, and improved overall event coordination.

These concerts directly support the City's Community Development Grant Program objectives by attracting visitors to downtown Villa Rica, promoting local businesses through partnerships with food vendors and sponsors, and enhancing cultural and recreational opportunities for residents. The events showcase Villa Rica as a vibrant and welcoming destination while contributing to economic activity within the downtown area. The concert has become a well-recognized annual tradition that benefits both charitable causes and the broader community.

Photographs from the 2025 Sail On – Beach Boys Tribute concert demonstrate the strong turnout, community involvement, and overall success of the event. Selected images are included below to illustrate the impact of this project.





Through careful planning, committed volunteers, and strong community partnerships, the Villa Rica Lions Club has established a proven track record of successful events and looks forward to continuing to grow the concert fundraiser to benefit both the community and the City of Villa Rica.

4. Summarize the proposed project including innovative and creative tools/methods of promoting the project.

The Villa Rica Lions Club is excited to host the 2026 Concert Fundraiser featuring Departure – a Journey Tribute Band. This family-friendly, high-energy concert is scheduled for Saturday, October 3, 2026, at The MILL Amphitheater in downtown Villa Rica. The event is designed to bring the community together for an evening of live music, food, and entertainment while raising funds to support important local initiatives such as vision care for children, scholarships, hunger relief, and other community service programs.

Building on the success of previous concerts, the club will implement expanded and creative promotional strategies to maximize attendance and community engagement. A comprehensive digital marketing campaign will include targeted social media advertising, engaging countdown posts, sponsor recognition features, and interactive event updates across multiple platforms. Content will be shared through the club's Facebook pages, local community groups, sponsor networks, and partner organizations to broaden outreach and maintain momentum leading up to the event.

The club will also collaborate with local media outlets, including newspapers, online event calendars, and a featured appearance on the Community Voice radio program, to increase visibility. The Technology and Promotion Committee will manage online ticket sales, allowing attendees to conveniently purchase tickets in advance and improve event planning and attendance forecasting.

To complement digital outreach, printed promotional materials such as flyers and posters will be distributed in local businesses, schools, and community gathering locations. Club members and sponsors will further extend promotion through word-of-mouth marketing and cross-promotion within their own networks. Sponsor spotlight posts and recognition features will highlight

participating businesses, strengthening community partnerships while encouraging additional engagement.

We are grateful for the continued support of sponsors, including the City of Villa Rica Community Development Program, whose contributions help make this event possible. Sponsor logos will be prominently displayed on promotional materials, social media content, and event signage, providing meaningful recognition for their investment in community programming.

The 2026 Concert Fundraiser supports the Lions Club's service mission while also promoting local tourism and economic activity by attracting residents and visitors to downtown Villa Rica. With a well-known tribute band, enhanced marketing efforts, and strong community collaboration, this event will continue to build on past success and provide lasting benefits for the community.

5. Discuss the approximate number of participants expected. • If the proposed event has occurred in the past, detail the approximate number of participants.

The Villa Rica Lions Club anticipates welcoming approximately 1,000 to 1,200 participants to the 2026 Concert Fundraiser featuring Departure – A Journey Tribute Band. This estimate reflects continued community interest, strong sponsorship support, and expanded promotional efforts designed to increase attendance.

Previous concerts demonstrate consistent community participation and provide a basis for projected growth. In 2023, the club hosted an Elvis tribute concert that drew approximately 500 attendees. In 2024, the 7 Bridges – Eagles Tribute Band concert attracted an estimated 900 participants. In 2025, the Sail On – Beach Boys Tribute concert continued to draw strong attendance and sponsorship participation, with all reserved seating areas selling out.

Seating options in recent years have included multiple levels designed to accommodate a wide range of attendees. For the 2024 concert, the club offered:

- Sponsor Tables – 17 tables with 8 seats per table (sold out)
- VIP Reserved Chair Seating – 200 seats (sold out)
- General Admission Lawn Seating – approximately 530 tickets sold

For the 2025 concert, seating included:

- Sponsor Tables – 13 tables with 8 seats per table (sold out)
- VIP Reserved Chair Seating – 220 seats (sold out)
- General Admission Lawn Seating – strong participation, with additional attendees purchasing lawn seating and walk-up tickets

Based on past attendance, consistent sellout of reserved seating, and expanded marketing for 2026, the Villa Rica Lions Club expects continued strong community participation. The anticipated attendance of 1,000 to 1,200 participants reflects the event's growing recognition as a popular community gathering. The 2026 featured band, Departure – A Journey Tribute Band, has broad

cross-generational appeal and is expected to attract both returning attendees and new audiences, supporting the projected increase in participation.

Section E: Accessibility

1. Is the facility where the project takes place physically accessible?

The 2026 Concert Fundraiser will be held at The MILL Amphitheater, which is a physically accessible venue designed to accommodate individuals of all abilities. The facility includes ADA-compliant parking, accessible restrooms, and paved, navigable pathways throughout the amphitheater and surrounding areas. The venue layout allows for wheelchair access in both lawn seating and reserved seating sections, and VIP seating areas are also easily accessible.

In addition to the venue's existing accessibility features, the Villa Rica Lions Club will work closely with the City of Villa Rica to ensure appropriate accommodations are available for attendees who may need additional assistance. Volunteers will be stationed throughout the event to help guide guests from parking areas to seating locations and to provide support as needed.

These measures help ensure that the concert remains inclusive and accessible for all members of the community.

2. Describe plans to meet the Americans with Disabilities Act requirements.

The Villa Rica Lions Club is committed to ensuring that the 2026 Concert Fundraiser complies with the Americans with Disabilities Act (ADA) and remains accessible to all community members. The MILL Amphitheater already meets ADA standards for public venues, and additional steps will be taken to support accessibility throughout the event.

These efforts include:

- Clearly marked accessible parking areas with appropriate signage.
- ADA-compliant restroom facilities available to all attendees.
- Accessible seating options in both reserved and lawn seating areas, with ticketing information identifying these accommodations.
- Event volunteers available to assist guests with disabilities, including support with navigation from parking areas to seating locations.
- Communication through promotional materials and event information indicating that accessibility accommodations are available upon request.

By selecting an accessible venue and implementing these additional measures, the Villa Rica Lions Club will ensure the concert is inclusive, welcoming, and enjoyable for all attendees.

Section F: Project Budget

2026 Concert Fundraiser – Villa Rica Lions Club Foundation

Expenses	Amount
Facility Rental - The Mill to include Tents, tables, chairs	\$1,425.00
Barriers	\$900.00
Security – Villa Rica Police Department	\$600.00
Entertainment – Departure - Journey Tribute Band	\$7,000.00
Food and Beverage Buyout	\$250.00
Entertainment – Opening Act	\$100.00
Sound and Lighting	\$3,500.00
Port-a-Potty rental	\$575.00
Marketing (signs, ads, radio)	\$1700.00
Supplies and printing	\$500.00
Total Expenses	\$16,550.00

Revenues	Amount
Ticket Sales	\$4,000.00
Donations	\$1,000.00
Sponsorships	\$15,000.00
Grants	\$9,000.00
Food Vendors	\$600.00
Total Revenues	\$29,600.00

The projected net proceeds for the 2026 Concert Fundraiser are **\$13,050**, with all funds directly supporting the Villa Rica Lions Club's community service initiatives, including vision care programs, scholarships, youth services, hunger relief efforts, and other local charitable projects.

In addition to ticket sales, we anticipate strong financial support through sponsorships from local businesses, organizations, and individuals. Previous sponsors have included the City of Villa Rica Community Development Program, 3:16 Healthcare, Benchmark Homes, Don Rich Ford, Golden City Cruisers, Georgia-Alabama Woodland, Verida Southeastern Transport, and J. Collins Funeral Home and Crematory. Numerous additional community partners also contributed to the success of prior events.

The Villa Rica Lions Club expects to build upon this strong foundation of support for the 2026 concert. With increased community awareness, expanded promotional efforts, and continued engagement with local businesses, we anticipate maintaining strong sponsorship participation and maximizing the fundraising potential of this event.



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: Thomas A. Dorsey Festival Concert @ The MILL

AGENDA DATE: 05/12/26

DATE PREPARED: 04/30/26

PREPARED BY: Jennifer Hallman, Interim City Manager/CFO

AMOUNT: \$10,000

GL ACCOUNT #: Transfer From 100-1110-573050 to 100-7550-523880

FUNDING SOURCE: General Fund

BUDGETED ITEM? Yes

PURPOSE: In prior years, the Thomas A. Dorsey Heritage Festival Concert @ The MILL expenses were paid by several entities including the City (via \$10k grant), Main Street non-profit and Thomas Dorsey non-profit. However, the City would also invoice the Thomas Dorsey non-profit for a portion of the expenses (production, staff overtime, rental of tables/chairs/tents). To streamline the process and to be consistent with how events are structured, Interim City Manager and staff feel this event should be designated as a City event and treated as such.

BACKGROUND: The Thomas A Dorsey organization was established soon after Dr. Dorsey's death in January 1993 to recognize his birth (July, 1899) in Villa Rica, Georgia, and to foster and encourage the study of African- American "anointed" gospel music of the kind he is often credited with. In July 1995, the organization presented the first Annual Thomas Dorsey Gospel Festival in Villa Rica.

STAFF RECOMMENDATION: Staff recommends approval. The budgeted funds from the grant line item (\$10,000) would be transferred to the City's Mainstreet budget. No additional funds are needed for FY26.

IMPACT: The festival promotes businesses (hotels, restaurants, stores) located in the City.

MOTION: I move to approve designating the Thomas A. Dorsey Festival Concert at The Mill as an official City event beginning in 2026 and in future years, continuing the partnership with the Main Street nonprofit for this event and authorizing the associated budget transfer.

From: [Karina Rivas-Martinez](#)
To: [Jennifer Hallman](#)
Cc: [Tracie Ivey](#); [Melissa Conner](#); [Collin Cash](#)
Subject: Thomas Dorsey Festival Summary
Date: Friday, May 1, 2026 9:20:50 AM

Good morning, Jennifer,

And happy Friday to all. My apologies for the delay in summarizing the costs for Thomas Dorsey Festival I was starting logistics for the next 4 events in June and July + Market at the Mill.

Nonetheless, I've included where the costs for Thomas Dorsey will come from based on our last meeting. I did speak with the Dorsey board, and they are excited for the festival to be taken on by the city. They agreed to pay the rental of the tents, tables, & chairs.

The **Mainstreet city budget** will pay for the following

- Opening and headlining artist
 - Includes band rider needs (*hotel accommodations only*)
 - Estimate for 2026 \$12,000 (*includes opening + headlining bands*)
- RCS Production costs (*sound & lighting*) \$6,775
- City of VR employee overtime
 - Grounds estimated at \$2,899
- Graddick Communications radio ads
 - Estimated \$765

The **Mainstreet nonprofit** will pay for the following

- Band, production, & staff catering + any hospitality needs (*does not include hotel hospitality*)
 - Estimated up to \$3,000
- 2VRPD officers
 - \$500 per officer

Tourism will take on other forms of marketing such as ads, billboards, brochures, magazines, etc.

Please let me know if I need to add or change anything.

All the best,

Karina Rivas Martinez
Events Manager
City of Villa Rica
106 Temple St.
Villa Rica, GA 30180



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT:	Resolution Authorizing Participation in Amicus Brief in Chang v. City of Milton on Remand.
AGENDA DATE:	May 12, 2026
DATE PREPARED:	April 23, 2026
PRESENTED BY:	Nicole W. Smith
AMOUNT:	N/A
GL ACCOUNT #:	N/A
FUNDING SOURCE:	N/A
BUDGETED ITEM?	N/A
PUBLIC HEARING:	N/A

PURPOSE: The City of Milton has asked Villa Rica, and other cities, to participate in an amicus brief before the Georgia Court of Appeals in the case of *Chang v. City of Milton*.

The case involves a fatal collision where a vehicle left the roadway and struck a planter that was within a city-owned right of way. In the underlying case, damages were awarded against the City of Milton in the amount of \$35,000,000.

The Georgia Supreme Court will address the following question:

1. Whether a Georgia municipality may be subjected to liability under a nuisance theory for personal injury claims

STAFF RECOMMENDATION: The decision in this case could have a significant impact regarding whether a court may create new exceptions to sovereign immunity for Cities that does not arise from constitutional or statutory waiver. This case will have a statewide impact on municipalities. If the case is upheld, sovereign immunity doctrine will be impacted, and cities may be subjected to additional liability for personal injury claims.

IMPACT: n/a

MOTION: I move to approve the Resolution authorizing Villa Rica's participation in an amicus brief in the Chang v. City of Milton on remand.

RESOLUTION OF THE CITY OF _____, GEORGIA
AUTHORIZING PARTICIPATION IN AN AMICUS BRIEF IN CHANG v. CITY OF
MILTON ON REMAND BEFORE THE GEORGIA COURT OF APPEALS OR, IF
WARRANTED, THE GEORGIA SUPREME COURT

WHEREAS, the litigation styled Chang v. City of Milton arises from claims asserted against the City of Milton, Georgia, related to a 2016 motor vehicle collision on Batesville Road;

WHEREAS, on September 16, 2024, the Georgia Court of Appeals issued its decision in City of Milton v. Chang, 373 Ga. App. 667 (2024);

WHEREAS, the Supreme Court of Georgia thereafter granted certiorari and, on March 12, 2026, vacated the Court of Appeals decision and remanded the case for further proceedings, holding that a municipality's ministerial duty over roadway upkeep and repair did not apply where the alleged unsafe condition was outside the lanes of ordinary travel, City of Milton v. Chang, 2026 WL 695364;

WHEREAS, following remand, the Georgia Court of Appeals will consider the separate question of whether a Georgia municipality may nevertheless be subjected to liability under a so-called nuisance theory for personal injury claims;

WHEREAS, the City recognizes that any asserted waiver of sovereign immunity for nuisance claims resulting in personal injury does not arise from any express constitutional or statutory waiver applicable to municipalities, but instead traces to judicial decisions such as Town of Fort Oglethorpe v. Phillips, 224 Ga. 834 (1968);

WHEREAS, the Supreme Court of Georgia explained in Georgia Department of Natural Resources v. Center for a Sustainable Coast, Inc., 294 Ga. 593 (2014), that waivers of sovereign immunity must come from the Constitution or the General Assembly and that courts may not create new exceptions to sovereign immunity;

WHEREAS, in Mayor & C. of Savannah v. Palmerio, 242 Ga. 419 (1978), Justice Hall, in a concurring opinion, advised that “the time is long past for this court to re-examine its opinion in Town of Ft. Oglethorpe v. Phillips, 224 Ga. 834, 165 S.E.2d 141 (1968);”

WHEREAS, in Gatto v. City of Statesboro, 312 Ga. 164, fn. 6 (2021), the Court observed “[s]ome of us have doubts about the legal foundations of Phillips, which also divorced municipal nuisance liability from its basis in our Constitution's Takings Clause;”

WHEREAS, a nuisance theory that permits personal-injury claims against cities, but not counties, creates an uneven exposure to liability that is not supported by a clear constitutional or statutory waiver;

WHEREAS, Georgia law has long distinguished between nuisance claims that implicate the Takings Clause and nuisance claims seeking damages for personal injury;

WHEREAS, municipalities across the State have a substantial interest in ensuring that any waiver of sovereign immunity remains tied to a constitutional or statutory foundation rather than a judicially created expansion;

WHEREAS, the City finds that it is in the best interests of its citizens and residents to support the City of Milton in seeking an appellate ruling that there is no waiver of municipal sovereign immunity for an alleged nuisance resulting in personal injury, outside the limited context of a nuisance claim amounting to a constitutional taking; and

WHEREAS, the City further finds that Georgia cities should have their collective voice heard on this issue of statewide importance through coordinated amicus participation before the Georgia Court of Appeals and/or the Georgia Supreme Court.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY OF _____, that:

- The City authorizes participation in, support for, and joinder with an amicus curiae brief or briefs to be filed in Chang v. City of Milton on remand before the Georgia Court of Appeals and/or, if further appellate proceedings occur after the Court of Appeals, before the Georgia Supreme Court, and authorizes the City's name to be included as an amicus participant.
- The City supports the position that any purported waiver of a city's sovereign immunity for nuisance claims seeking recovery for personal injury is a judicially created doctrine rather than an express waiver grounded in the Georgia Constitution or an act of the General Assembly.
- The City supports the position that, consistent with Sustainable Coast and related sovereign-immunity precedent, no waiver of municipal sovereign immunity exists for an alleged nuisance resulting in personal injury.
- The Mayor, City Manager, City Attorney, and such other officers as may be appropriate are authorized to take all actions reasonably necessary to implement this Resolution and to coordinate with counsel for the City of Milton and other participating municipalities.

SO RESOLVED this ____ day of _____, 2026.

CITY OF _____, GEORGIA ATTEST:

Mayor

City Clerk



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: Resolution for Authorizing the Acceptance of Road Known As "Fortune Parkway" and For Other Purposes

AGENDA DATE: 05/12/2026

DATE PREPARED: 04/29/2026

PREPARED BY: Nicole Smith, City Attorney

PURPOSE: Resolution for Authorizing the Acceptance of Road Known As "Fortune Parkway" and For Other Purposes

BACKGROUND: Inline Communities approached the City years ago proposing a Planned Unit Development (PUD). They received the zoning for this development and entered into an agreement with the City to construct Fortune Parkway. All criteria, prerequisites, and deliverables have been met and submitted. City staff has received required bonds, performed inspections, and is ready to accept this road from Inline Communities.

STAFF RECOMMENDATION: Approval

MOTION: I move to approve the resolution for authorizing the acceptance of road known as "Fortune Parkway" and for other purposes.

**City of Villa Rica
State of Georgia**

**A RESOLUTION AUTHORIZING THE ACCEPTANCE OF ROAD KNOWN AS
“ROBBIE BISHOP PARKWAY” AND FOR OTHER PURPOSES**

WHEREAS, the City of Villa Rica, Georgia desires to accept the street known as “Robbie Bishop Parkway” as depicted on the survey attached hereto as **Exhibit “A”** (the “Survey”), as part of the City Street System; and

WHEREAS, the property owner has formally petitioned the City Council of Villa Rica to accept dedication of these public improvements, being the street, together with all drainage and utility structures, fixtures and equipment lying on, over, or under said roads; and

WHEREAS, the public improvements as set forth above have been found to meet the standards and requirements as set forth by the code of ordinances for the City of Villa Rica, Georgia and in accordance with the development agreement entered into with Old Stone Residential, LLC on March 28, 2024 and attached hereto as **Exhibit “B”**; and

WHEREAS, the property owner has caused a Dedication Deed to be prepared, transferring the public improvements, and has presented the same to the City Council of Villa Rica for approval and acceptance; and

WHEREAS, it is advantageous to the welfare of the residents of the City of Villa Rica, Georgia, that the City of Villa Rica adopt a resolution authorizing the same.

NOW THEREFORE, be it hereby resolved by the Mayor and Council of the City of Villa Rica, Georgia as follows:

1. All of the “Whereas” clauses set forth above are hereby incorporated by reference.

2. That certain road as shown on the Survey shall be part of the City Street System as of the _____ day of _____, 2026.

ADOPTED and APPROVED on the _____ day of _____, 2026 at a regular meeting of the Mayor and Council of the City of Villa Rica.

Leslie McPherson, Mayor

Attest:

Theresa Campbell, City Clerk
(City Seal)

Exhibit "A"
Survey

Exhibit "B"
Development Agreement

After Recording Return to:
Tisinger Vance, P.C.
100 Wagon Yard Plaza
Carrollton, GA 30117
ATTN: Nicole W. Smith

STATE OF GEORGIA
COUNTY OF CARROLL

DEED OF DEDICATION

THIS INDENTURE, made the ____ day of _____, in the year 2026, between **INLINE COMMUNITIES, LLC a Georgia limited liability company**, as party or parties of the first part, hereinafter called Grantor, and **VILLA RICA, GEORGIA**, a political subdivision of the State of Georgia, as party or parties of the second part, hereinafter called Grantee (the words "Grantor" and "Grantee" to include their respective heirs, successors and assigns where the context requires or permits).

WITNESSETH:

Grantor, for and in consideration of the mutual benefits flowing between the parties hereto by the dedication of this property for public purposes, has granted, bargained, sold, aliened, conveyed and confirmed, and by these presents does grant, bargain, sell, alien, convey and confirm unto the said Grantee for public purposes and uses, all that tract and parcel of property lying and being in **Land Lots 176, 177, & 192 of the 2nd & 6th District, Carroll County, Georgia** and being more particularly described in **Exhibit "A"** attached hereto.

SEE ATTACHED EXHIBIT "A"

TO HAVE AND TO HOLD the above-described and dedicated rights in and to the property described unto the public forever in fee simple, for uses and purposes hereinabove stated.

The grantor hereby, covenants that it is the owner in fee simple and the property is free and clear of all liens and encumbrances; that the Grantor has good and legal right to grant its right in the above-described property, and Grantor will pay all taxes and assessments due and owing on the property up to the time of the acceptance of this deed of dedication.

AND THE SAID Grantor will warrant and forever defend the right and title to the above-described property unto the said Grantee against the claims of all persons whomsoever.

The purpose of this deed is to dedicate the described property as a public street and to provide the legal description in this Deed of Dedication to be recorded in the Carroll County Records.

IN WITNESS WHEREOF, the Grantor has signed and sealed this deed of dedication, the day and year above written.

Signed, sealed and delivered
in the presence of:

INLINE COMMUNITIES, LLC a Georgia
limited liability company

Unofficial Witness

By: _____ (SEAL)
Name:
Title:

Notary Public
My commission expires:

Accepted by CITY OF VILLA RICA

Leslie McPherson, Mayor

This Deed of Dedication shall not be considered an acceptance of the property by the City of Villa Rica, Georgia as a Public Street or Public Road until the same has been formally accepted by the City. The Road(s) shall be deemed formally accepted as a public street or roadway upon the occurrence of: 1) placement of the signature of either the Mayor or the City Manager of the city, set out below, or, 2) by the placement of the above described property as a Public Street or Public Road on the official Roads Registry for Villa Rica, Georgia.

This Deed of Dedication accepted this _____ day of _____, 2026.

By: _____
Name: _____
Title: _____

EXHIBIT "A"

ALL THAT TRACT OR PARCEL OF LAND lying and being in Land Lot 192 of the 6th District, Carroll County, Georgia and being more particularly described as follows:

To find the TRUE POINT OF BEGINNING COMMENCE at the point located 240 feet, more or less, on the southerly right of way line of Old Stone Road (60 foot right of way) northwesterly from the point of intersection created by said southerly right of way of Old Stone Road and the westerly right of way of Gold Drive (50 foot right of way); thence proceed along said southerly right of way line of Old Stone Road the following courses and distances: North 79 degrees 39 minutes 43 seconds West a distance of 46.89 feet to a point; North 80 degrees 46 minutes 46 seconds West a distance of 64.52 feet to a point; North 81 degrees 43 minutes 25 seconds West a distance of 57.23 feet to a point; North 82 degrees 33 minutes 09 seconds West a distance of 52.61 feet to a point; North 86 degrees 53 minutes 17 seconds West a distance of 49.46 feet to a point; South 84 degrees 13 minutes 43 seconds West a distance of 45.62 feet to a point; South 77 degrees 36 minutes 40 seconds West a distance of 49.88 feet to a point; South 74 degrees 07 minutes 06 seconds West a distance of 52.67 feet to a point; South 71 degrees 21 minutes 48 seconds West a distance of 58.75 feet to a point; South 70 degrees 15 minutes 15 seconds West a distance of 55.82 feet to a point; South 68 degrees 35 minutes 06 seconds West a distance of 53.25 feet to a point; South 69 degrees 01 minutes 20 seconds West a distance of 55.15 feet to a point; South 68 degrees 57 minutes 36 seconds West a distance of 54.25 feet to a point; thence South 68 degrees 38 minutes 00 seconds West a distance of 13.63 feet to a point, said point being the TRUE POINT OF BEGINNING;

With the TRUE POINT OF BEGINNING thus established thence leaving said southerly right of way of Old Stone Road and proceed thence along a curve turning to the left with an arc length of 25.77 feet, having a radius of 32.00 feet, being subtended by a chord bearing of South 03 degrees 00 minutes 40 seconds West, and a chord length of 25.08 feet; to a point; thence South 20 degrees 03 minutes 43 seconds East a distance of 104.94 feet to a point; thence along a curve turning to the right with an arc length of 14.86 feet, having a radius of 158.00 feet, being subtended by a chord bearing of South 17 degrees 22 minutes 01 seconds East, and a chord length of 14.86 feet to a point; thence South 14 degrees 40 minutes 19 seconds East a distance of 45.79 feet to a point; thence South 20 degrees 03 minutes 43 seconds East a distance of 325.27 feet to a point; thence along a curve turning to the right with an arc length of 22.75 feet, having a radius of 230.00 feet, being subtended by a chord bearing of South 17 degrees 13 minutes 40 seconds East, and a chord length of 22.74 feet to a point; thence South 14 degrees 23 minutes 37 seconds East a distance of 631.64 feet to a point; thence along a curve turning to the left with an arc length of 36.02 feet, having a radius of 170.00 feet, being subtended by a chord bearing of South 20 degrees 27 minutes 48 seconds East, and a chord length of 35.95 feet to a point; thence South 26 degrees 31 minutes 58 seconds East a distance of 56.78 feet to a point; thence South 26 degrees 31 minutes 58 seconds East a distance of 269.75 feet to a point; thence along a curve turning to the right with an arc length of 255.65 feet, having a radius of 330.00 feet, being subtended by a chord bearing of South 04 degrees 20 minutes 23 seconds East, and a chord length of 249.30 feet to a point; thence South 17 degrees 51 minutes 12 seconds West a distance of 141.70 feet to a point; thence along a curve turning to the right with an arc length of 99.29 feet, having a radius of 330.00 feet, being subtended by a chord bearing of South 26 degrees 28 minutes 22 seconds West, and a chord length of 98.92 feet to a point; thence South 35 degrees 05 minutes 33 seconds West a distance of 173.18 feet to a

point; thence along a curve turning to the left with an arc length of 11.54 feet, having a radius of 270.00 feet, being subtended by a chord bearing of South 33 degrees 52 minutes 05 seconds West, and a chord length of 11.54 feet to a point located along the common land lot line between Land Lots 161 and 192 of the 6th District; thence along common land lot line between Lands Lot 161 and 192 thence North 89 degrees 05 minutes 20 seconds West a distance of 68.24 feet to a point; thence leaving said land lot line thence along a curve turning to the right with an arc length of 50.07 feet, having a radius of 330.00 feet, being subtended by a chord bearing of North 30 degrees 44 minutes 46 seconds East, and a chord length of 50.02 feet to a point; thence North 35 degrees 05 minutes 33 seconds East a distance of 173.18 feet to a point; thence along a curve turning to the left with an arc length of 81.24 feet, having a radius of 270.00 feet, being subtended by a chord bearing of North 26 degrees 28 minutes 22 seconds East, and a chord length of 80.93 feet to a point; thence North 17 degrees 51 minutes 12 seconds East a distance of 141.70 feet to a point; thence along a curve turning to the left with an arc length of 209.16 feet, having a radius of 270.00 feet, being subtended by a chord bearing of North 04 degrees 20 minutes 23 seconds West, and a chord length of 203.97 feet to a point; thence North 26 degrees 31 minutes 58 seconds West a distance of 326.53 feet to a point; thence along a curve turning to the right with an arc length of 48.73 feet, having a radius of 230.00 feet, being subtended by a chord bearing of North 20 degrees 27 minutes 48 seconds West, and a chord length of 48.64 feet to a point; thence North 14 degrees 23 minutes 37 seconds West a distance of 631.64 feet to a point; thence along a curve turning to the left with an arc length of 16.82 feet, having a radius of 170.00 feet, being subtended by a chord bearing of North 17 degrees 13 minutes 40 seconds West, and a chord length of 16.81 feet to a point; thence North 20 degrees 03 minutes 43 seconds West a distance of 272.04 feet to a point; thence North 25 degrees 27 minutes 07 seconds West a distance of 98.78 feet to a point; thence along a curve turning to the right with an arc length of 15.33 feet, having a radius of 163.00 feet, being subtended by a chord bearing of North 22 degrees 45 minutes 25 seconds West, and a chord length of 15.33 feet to a point; thence North 20 degrees 03 minutes 43 seconds West a distance of 101.70 feet to a point; thence along a curve turning to the left with an arc length of 29.57 feet, having a radius of 27.00 feet, being subtended by a chord bearing of North 51 degrees 26 minutes 07 seconds West, and a chord length of 28.11 feet to a point located on said southerly right of way of Old Stone Road; thence along said southerly right of way of Old Stone Road the following courses and distances; thence North 68 degrees 35 minutes 07 seconds East a distance of 59.29 feet to a point; thence North 68 degrees 38 minutes 00 seconds East a distance of 40.20 feet to the TRUE POINT OF BEGINNING and being identified as "AREA 3.098 ACRES (1349,939 SQ. FT.) on that certain survey entitled "Final Plat for Inline Communities", dated March 17, 2026, prepared by Planners & Engineers Collaborative, certified by Michael C. Sanford, Registered Land Surveyor No. 3179, recorded in Plat Book ___, Page ___, Carroll County, Georgia Public Real Estate Records.

Tract contains 134,939 square feet or 3.098 acres.



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: Ordinance for Local Drought Management and Response

AGENDA DATE: May 12, 2026

DATE PREPARED: April 28, 2026

PREPARED BY: John Bain, Interim Deputy City Manager/Utilities Director

AMOUNT: N / A

GL ACCOUNT#: N / A

FUNDING SOURCE: N / A

BUDGETED ITEM?: N / A

PUBLIC HEARING?: No

PURPOSE: Adoption of Drought Management and Response Plan per Environmental Protection Division and Metro North Georgia Water Planning District requirements.

BACKGROUND: Local water providers should be prepared to address water waste and respond to droughts. Water waste includes excessive application of water beyond what is needed or other uses of water that are intended, unnecessary, or uncontrolled. This ordinance aligns with state and District requirements on the various levels of drought declaration, and specifies what activities will be considered water waste.

Education is the recommended approach for addressing water waste during non-drought periods, with warning and enforcement more appropriate once a drought response level has been declared. The EPD Drought Rule in 391-3-30.07(4)(c) and (5)(j) together provide that drought restrictions and water waste prohibitions must be enforceable to implement this drought response strategy.

All drought response efforts by local water providers must be consistent with the EPD Drought Rule.

IMPACT: Adopting this Drought Management and Response Ordinance aligns with the EPD Drought Rule, Metro District requirements, and aligns with requirements set forth in the Waterfirst program. This ordinance gives water providers the ability to enforce the existing state requirements on drought management.

Section 26.10 Ordinance for Local Drought Management and Response.

Section 26.10-1. Purpose and Intent.

- (a) *Purpose.* The purpose of this Article is to protect the public health, safety, environment, and general welfare by adopting and enforcing water use restrictions that ensure adequate supplies of water for customers of the public water system and avoid or relieve any local water shortages during declared periods of drought.
- (b) *Intent.* It is the policy of the City of Villa Rica (City) to comply with the laws and regulations imposed by the State of Georgia and any local variances restricting water use, particularly during times of declared drought. The water use restrictions and exceptions in this Article are consistent with the EPD Drought Rule. Codifying these water use restrictions and exceptions is required by O.C.G.A. §12-5-7(a.1)(3) and is necessary to consistently, fairly, and lawfully enforce water use restrictions at the local level as part of the public water system's drought response efforts.
- (c) *Delegation to Utilities Director.* The Mayor and City Council of the City of Villa Rica hereby delegates to the Utilities Director the authority and responsibility under this Article for the implementation of drought response efforts, for seeking local variances for additional or fewer drought restrictions as needed, and for the enforcement of water use restrictions.

Section 26.10-2. Authority. The City has the authority to adopt this ordinance pursuant to applicable home rule provisions of Article 9, Section 2 of the Constitution of the State of Georgia and Title 36 of the Official Code of Georgia Annotated, Section 7 of Chapter 5 of Title 12 of the Official Code of Georgia Annotated, the EPD Drought Rule, and Section [X] of the [local jurisdiction]'s Charter.

Section 26.10-3. Applicability.

- (a) *Applicable to Customers.* The water use restrictions in this Article apply to all retail customers of the City's public water system. This application is based on the public water system's water service area and, therefore, applies regardless of whether a given retail customer is located within or outside of the City's general city limits and/or designated service area.
- (b) *Condition of Water Service.* As a condition of receiving continued water service from the public water system, customers agree to familiarize themselves with and comply by the water use restrictions for the applicable declared drought response level.
- (c) *Customer Responsibility for Third-Party Usage.* The customer is responsible for ensuring third-party water usage from their account complies with the restrictions in this Article, and all notices of violation and administrative fines resulting from violations of water use restrictions by third parties with water from the customer's

account will be the responsibility of the customer. This applies whether such third-party is a tenant, property management company, landscaping contractor, lawncare company, employee, independent contractor, or any other person or legal entity that customer allows to use water from its account.

Section 26.10-4. Definitions.

“City” means City of Villa Rica, Georgia.

“affected drought area” means any area subject to a drought declaration made by the EPD Director in accordance with EPD Drought Rule.

“customer” means any person or legal entity that has established an account with, and makes retail water purchases from, the public water system.

“declared drought response level” means the applicable drought response level 1, 2, 3, or 3 plus as declared by the EPD director or pursuant to a local variance, if any.

“drip irrigation” means the use of an irrigation system manufactured and sold specifically for delivering water through small flexible pipes and emitters slowly and directly to the soil around the base of individual plants in a manner that minimizes evaporative losses, pooling, runoff and wetting of plant foliage. This type of system may be part of a larger automated irrigation system or may operate as a stand-alone system connected to a typical outdoor faucet.

“drought contingency plan” means the City plan submitted to, and approved by EPD, as part of the [local jurisdiction’s] most recent new or modified water withdrawal permit. As required by Ga. Comp. R. & Regs. Ch. 391-3-6-.07(4)(b)(9), such plan includes drought condition indicators, potable water use priorities, surface water low flow protections, and water storage availability analyses (if applicable).

“EPD” means the Environmental Protection Division of the Georgia Department of Natural Resources.

“EPD Director” means the director, or his/her designee, of the EPD.

“EPD Drought Rule” Georgia Department of Natural Resources Rules for Drought Management, Ga. Comp. R. & Regs. Ch. 391-3-30.

“even-numbered address” means an address number ending with the number 0, 2, 4, 6, 8, or no address number.

“Golf Irrigation Prediction and Estimation Worksheet” is an Excel spreadsheet tool that EPD has developed for drought response that a mathematical calculation that takes into account local evapotranspiration, distribution uniformity of irrigation, efficiency of the

water application, crop coefficients, and local average rainfall to determine the annual irrigation needed to maintain healthy turf grass.

“landscape” means ground cover, trees, shrubs, or other plants such as grasses.

“odd-numbered address” means an address number ending with the number 1, 3, 5, 7, or 9.

“ornamental purposes” refers to when water is used outdoors for the purpose of adding beauty, aesthetic appeal, visual, or auditory appeal. Water used for ornamental purposes does not include fountains that must be operated to sustain aquatic animals or splash pads and other outdoor water features used primarily for recreation.

“pool covers” means a solid track, foam, or bubble cover which can be placed over the water area of a swimming pool and is intended for use during the open swim season. Pool covers may be automatically, semi-automatically, or manually controlled, and pool covers may, but are not required to be, safety pool covers. Pool covers do not include solar rings, liquid barriers, or chemical barriers.

“public water system” means the system owned and operated by [local jurisdiction] for the provision to the public of piped water for human consumption among other purposes.

“Utilities Director” means the City staff member who is responsible for the management and direction of the public water system.

“soaker hose” means a hose that is connected to a typical outdoor faucet and that is manufactured and sold specifically for delivering water slowly and directly to the soil around the base of individual plants by allowing water to seep from it in a manner that minimizes evaporative losses, pooling, runoff and wetting of plant foliage.

Section 26.10-5. Non-drought restrictions on watering hours and water waste.

- (a) *Year-round restrictions on watering hours.* Subject to further limitations under any applicable declared drought response levels, customers may irrigate outdoor ground cover, trees, shrubs, or other plants such as grasses only before 10 a.m. and after 4 p.m. subject to the following exceptions:
- i. Agricultural operations as defined in O.C.G.A. § 1-3-3,
 - ii. Capture and reuse of cooling system condensate or storm water in compliance with applicable local ordinances and state guidelines,
 - iii. Reuse of gray water in compliance with O.C.G.A. § 31-3-5.2 and applicable local board of health regulations adopted pursuant thereto,
 - iv. Use of reclaimed wastewater by a designated user from a system permitted by the Environmental Protection Division of the department to provide reclaimed wastewater,
 - v. Irrigation of personal food gardens,

- vi. Irrigation of new and replanted plant, seed, or turf in landscapes, golf courses, or sports turf fields during installation and for a period of 30 days immediately following the date of installation,
- vii. Drip irrigation or irrigation using soaker hoses,
- viii. Hand watering with a hose with automatic cutoff or handheld container,
- ix. Use of water withdrawn from private water wells or surface water by an owner or operator of property if such well or surface water is on said property,
- x. Irrigation of horticultural crops held for sale, resale, or installation,
- xi. Irrigation of athletic fields, golf courses, or public turf grass recreational areas,
- xii. Installation, maintenance, or calibration of irrigation systems, and
- xiii. Hydroseeding.

(b) *Restriction on Water Wasting Activities.* The following are prohibited everyday and all the time under non-drought and all declared drought response levels as water wasting activities:

- i. Operating a landscape irrigation system under the following conditions:
 - 1. with visible leaks,
 - 2. with broken or missing sprinkler heads,
 - 3. during the rain or shortly thereafter when the landscape is visibly wet, or
 - 4. in a manner that results in pooling or flowing water on hard surfaces such as streets, gutters, sidewalks, and driveways.
- ii. Failing to install correctly, maintain, or use the legally required rain-sensor shutoff for a landscape irrigation system,
- iii. Failing to repair a water service line, customer-side connection to the water meter, outdoor water spigot, or yard hydrant with a visible leak within 30 days after being notified by the public water system,
- iv. Using a water hose without a water shut-off nozzle,
- v. Operating water features as fountains, reflecting pools, and waterfalls, when water is regularly misting, splashing, or otherwise escaping outside the areas designed to be part of such water feature, and
- vi. Failing to offer and explain to hotel and motel guests the option of using their towels and linens for more than one day during multi-day stays.

Section 26.10-6. Declared Drought Response Levels by the EPD Director and through Local Variances.

- (a) *Compliance with Water Use Restrictions.* The public water system and its customers shall comply with the water use restrictions imposed based on the declared response level by the EPD Director or by local variance. A variance is required before the public water system may impose additional or fewer water use restrictions at a local level.
- (b) *Drought Response Levels Declared by the EPD Director.* The EPD Director may declare drought response levels for affected drought area(s) based upon the severity of drought conditions and their impacts on water supplies and the factors established in the EPD Drought Rule. If the public water system is in an affected drought with a

declared drought response level, the public water system shall implement the water use restrictions for the declared drought response level in this Article.

(c) *Local Variance for Additional Restrictions.*

- i. If the City determines based on the drought condition indicators that additional water use restrictions are needed to avoid or relieve a local water shortage, then the Utilities Director may submit a variance request to the EPD director to impose additional restrictions. The local drought condition indicators are set forth in the City's drought contingency plan.
- ii. For variance requests for drought response level 3 plus, the Utilities Director must first submit the proposed water use restrictions to the public water system's governing body for consideration and approval.
- iii. The request shall include the information required under the EPD Drought Rule including but not limited to a statement of which drought response (level 1, level 2, level 3, or level 3 plus) the public water system seeks to declare, the duration of those restrictions, and a description of why such restrictions are necessary.
- iv. Such variance shall be effective and become the declared drought response level for the public water system upon approval by the EPD director.

(d) *Emergency Restrictions.* In the case of an emergency which immediately threatens the public health, safety, or welfare as determined by the Utilities Director, the Utilities Director may impose additional emergency restrictions on water use; provided, however, that such emergency restrictions shall be valid for a period not to exceed seven days unless a variance request is submitted and approved in accordance with Section [Y]-6(c) of this Article. Emergency water use restrictions shall be consistent with the water use priorities in the City's drought contingency plan.

(e) *Local Variance for Fewer Restrictions.* If the Utilities Director determines based on drought condition indicators that the water use restrictions under the declared drought response level are not needed to avoid or relieve a local water shortage, then the Utilities Director may submit a variance request to the EPD director to impose fewer restrictions. The local drought condition indicators are set forth in the City's drought contingency plan. The request shall include the information required under the EPD Drought Rule including but not limited to a statement of which drought response level (non-drought, level 1, or level 2) the public water system seeks to apply, the duration of the less stringent restrictions, and a description of why the restrictions described in the Rule are not needed. Such variance shall be effective upon approval by the EPD director.

Section 26.10-7. Drought Response Level 1. During a declared drought response level 1, the public water system will implement a public information campaign that will include, at a minimum, public notice regarding drought conditions and drought specific public-service messages. The restrictions on water wasting activities and the watering hours and exceptions in

Section 26.10-5 of this Article continue to apply, but there are otherwise no additional water use restrictions under a declared drought response level 1.

Section 26.10-8. Drought Response Level 2. During a declared drought response level 2, the following restrictions apply:

- (a) *Outdoor Irrigation Limited to Two Days Per Week.* Customers may irrigate outdoor ground cover, trees, shrubs, or other plants such as grasses only two days a week on an odd-even schedule. Customers with even numbered addresses may irrigate on Wednesday and Saturday and customers with odd numbered addresses may irrigate on Thursday and Sunday. The restrictions on watering before 10:00 am and after 4:00 pm and the exceptions in Section [Y]-5 of this Article continue to apply.
- (b) *Restrictions on other Outdoor Water Uses.* The following outdoor water uses are not allowed:
 - i. Washing hard surfaces such as streets, gutters, sidewalks and driveways, except when necessary for public health and safety,
 - ii. Using water outdoors for ornamental purposes, such as fountains, reflecting pools, and waterfalls,
 - iii. Use of fire hydrants, except for the purposes of firefighting, public health, safety, or flushing,
 - iv. Non-commercial washing of vehicles, such as cars, boats, trailers, motorbikes, airplanes, or golf carts,
 - v. Non-commercial washing, or pressure washing, of buildings or structures, except for immediate fire protection, and
 - vi. Charity, or non-commercial fund-raiser, car washes.
- (c) *Drought Response Strategies.* The public water system shall select and implement four or more of the drought response strategies listed in the EPD drought rule. Most of the drought response strategies involve internal operational actions by the public water system and, therefore, do not involve restrictions on customers that must be set forth in this ordinance. However, the following drought response strategies are included in this ordinance because they impose additional water use restrictions on customers. The public water system shall post on their website and make known by public notice if they select any of the following water use restrictions:
 - i. Restaurant shall serve glasses of water only upon request by their patrons and shall provide drought education materials from their public water system to patrons either on tabletop placards or in another location highly visible to patrons;
 - ii. Customers responsible for private and public pools must place pool covers over the water area of their swimming pools when not in use whether day or night during the open swim season; and
 - iii. Customers, including but not limited to local governments, shall suspend their street cleaning programs that use water.

Section 26.10-9. Drought Response Level 3. During a declared drought response level 3, the following restrictions apply:

- (a) *Outdoor Irrigation Ban.* Customers shall not irrigate outdoor ground cover, trees, shrubs, or other plants such as grasses subject to the exceptions in Section [Y]-5 of this Article modified as follows:
 - i. Irrigation of personal food gardens and handwatering with an automatic cutoff or handheld container may be conducted only before 10:00 a.m. and after 4:00 p.m.,
 - ii. Irrigation of athletic fields or public turf grass recreational areas may be conducted only before 10:00 a.m. and after 4:00 p.m. and subject to the two days a week odd-even schedule described in drought response level 2,
 - iii. Irrigation of golf courses shall be conducted in accordance with the "Golf Irrigation Prediction and Estimation Worksheet" and only before 10:00 am and after 4:00 p.m., provided, however, irrigation of golf course greens may occur at any time of day,
 - iv. Installation, maintenance, or calibration of irrigation systems is allowed provided it is done by professional landscapers or golf course superintendents, and
 - v. Reclaimed wastewater shall not be used for irrigating outdoor ground cover, trees, shrubs, or other plants such as grasses subject only to the exceptions in Section [Y]-5 of this Article as modified in (i) through (iv) above.
- (b) *Restrictions on other Outdoor Water Uses.* The restrictions in Section [Y]-8 of this Article continue to apply.
- (c) *Drought Response Strategies.* The public water system shall implement all ten of the drought response strategies listed in the EPD drought rule, including strategies involving operational changes and those water use restrictions on customers in Section [Y]-8(c) of this Article.

Section 26.10-10. Drought Response Level 3 Plus.

- (a) *Creating Additional Water Use Restrictions.* Under a declared drought response level 3 plus, public water systems may create and implement water use restrictions in addition to those set forth in the EPD drought rule. Additional water use restrictions should be based on an evaluation of areas where the greatest water savings potential exists among and within its customer classes.
- (b) *Water Use Priorities.* Unless modified based on local conditions in the public water system's local drought contingency plan, the following order of potable water use priorities provided in EPD rule 391-3-6-.07(9)(ii)(I) should be followed:
 - i. Emergency facilities for essential life support measures;

- ii. Domestic and personal uses, including drinking, cooking, washing, sanitary and health related;
- iii. Farm uses;
- iv. Industrial uses;
- v. Other uses such as lawn sprinkling, non-commercial car washing, garden watering, etc.; and
- vi. Outdoor recreational uses.

(c) *Approvals and Notice of Additional Water Use Restrictions.* The Utilities Director is responsible for creating and then seeking approval from the local governing board and from EPD for a variance to impose any necessary, additional water uses restrictions. Upon local and EPD approval, the public water system shall post the additional water use restrictions on their website and make them known by public notice, and then such additional water use restrictions may be implemented and enforced as water use restrictions under this Article.

Section 26.10-11. Signage, Notice and Registration Required to Claim Exceptions for New and Replanted Landscapes and Reuse, Reclaimed, and Privately Sourced Water.

- (a) *New and Replanted Landscapes.* To claim the exception from restrictions under this Article on outdoor irrigation for new or replanted landscapes being irrigated within 30 days following installation, the customer shall post one or more signs that list the date of planting and the date the 30-day period ends. The customer shall send notice on or before the date of planting to the public water system to claim the exception.
- (b) *Reuse, Reclaimed, and Privately Sourced Water.* To claim the exceptions from restrictions under this Article on outdoor landscape irrigation using reuse, reclaimed, and privately sourced water, the customer shall post one or more signs that state as applicable: “This landscape is irrigated with [reuse water / reclaimed water / private well / private surface waters]”. The customer shall register their alternative water source with the public water system to claim the exception. The registration shall be made using the paper or electronic forms provided by the public water system and include the customer number, customer address, brief description of the alternative source, its intended use and estimated volumes, and a picture of the required signage.
- (c) *Signage Requirements.* Each sign required under this section shall be at least 24-inches wide and 18-inches tall and shall be visible and readable from all rights-of-way from which outdoor landscape irrigation is visible to passersby. If such irrigation is visible from two or more right-of-ways, then one sign shall be placed along each right-of-way.
- (d) *Grace Period.* Customers shall have 30-day grace period from the date of the declared drought response level imposing the outdoor water use restrictions to post the required signage, provide notice, and register with the public water system. This 30-day grace period applies regardless of whether a customer is given individual notice of the applicable water use restrictions.

Section 26.10-12. Professional Exemptions; Applications Required for Essential Business Use Exception.

- (a) *Professional Exemptions.* The following commercial outdoor water uses are exempt from the outdoor water use restrictions of this Article:
- i. Pressure washing;
 - ii. Permanent car wash facility, provided that it is connected to a sanitary sewer system of a political subdivision or local government authority or recycles used wash water;
 - iii. Water use at construction sites;
 - iv. Watering-in of pesticides and herbicides on turf grasses; and
 - v. Other water using activities essential to daily business as established pursuant to Section [Y]-12(b) of this Article.
- (b) *Required Application for Professional Exemptions.* To claim the exemption in Section [Y]-12(a)(v) of this Article for water use activities essential to daily business, a customer must first apply in writing to the public water system with information and supporting materials showing why an otherwise restricted outdoor water use is essential to daily business. The public water system shall approve such outdoor water use as essential if there are no reasonable alternatives and the customer could not operate without such water use. Otherwise, the public water system shall deny the application. The public water system shall make its determination within 14 days of receiving each application.
- (c) *Grace Period.* Customers shall have 30-day grace period from the date of the declared drought response level imposing the outdoor water use restrictions to submit the required application to the public water system. This 30-day grace period applies regardless of whether a customer is given individual notice of the applicable water use restrictions.
- (d) *Dispute.* Following a denial of its application, a customer may dispute the determination through the same process used for disputing administrative fines set forth in Section [Y]-13(e) of this Article.
- (e) *Water Use While Application or Dispute Resolution Pending.* The customer may use water as if its application will be approved while waiting for a decision on their application and during any dispute resolution process. If the application is denied and following the resolution of any dispute, if initiated, the customer must cease the water use in question within 14 days.

Section 26.10-13. Enforcement and Administrative Fines.

- (a) *Enforcement Authority.* The public water system is the enforcement authority for this Article. The City Manager may also authorize other City departments as may be deemed necessary to support enforcement.

(b) *Warning and Administrative Fines for Violations.*

- i. Customers that violate the water use restrictions in this Article shall be subject to the following schedule of administrative penalties:
 - a. First Violation – Written warning,
 - b. Second Violation – An administrative fine of \$125,
 - c. Third Violation – An administrative fine of \$250, and
 - d. Fourth Violation – An administrative fine of \$500.
 - e. Fifth Violation – An administrative fine of \$1,000.
 - f. Sixth and Subsequent Violations – An administrative fine of \$1,000 and water shut-off.
- ii. Violations shall be counted from the first violation after the first drought response level is declared and shall not reset until such time as there is no longer any declared drought response level for the public water system and the non-drought conditions in Section [Y]-5 of this Article once again apply. After and except for the first violation, one violation may be issued per day of noncompliance with the applicable water use restrictions.

(c) *Notices of Violation.* Notices of violation for the first and all subsequent violations of the water use restrictions in this Article shall be posted at the property where the violation occurred and sent by first class mail to the customer. These notices shall be in writing, include the address of where the violation occurred, the restriction which has been violated, and the consequences of subsequent violations.

(d) *Payment of Administrative Fine.* All administrative penalties shall become a part of the customer's regular bill for service. Failure to remit payment of the regular bill plus the administrative fine shall be subject to the public water system's rules, procedures, and penalties for nonpayment, including water shut-off.

(e) *Disputing Administrative Penalties.* Customers desiring to dispute an administrative fine must file a written request for the Utilities Director to reconsider the administrative fine along with full payment of the fine amount plus a \$25 processing fee within 14 days of the notice of violation. The Utilities Director will convene an administrative hearing on the matter where the customer will have the opportunity to show cause as to why an administrative fine under this Article should not be assessed. The Utilities Director shall establish reasonable procedures for conducting such hearings and appointing members to decide customer disputes. Until such time as these procedures are established and members of general public are appointed, Customers disputes shall instead be referred to the local *municipal court*. If the customer's appeal is successful, the payment of the fine and processing fee shall be returned to the customer.

Resources:

- Metro Water District, Model Ordinance/Policy for Local Drought Response and Water Waste
- Metro Water District, Local Drought Planning Guide
- Report on Use and Effectiveness of Municipal Irrigation Restrictions During Drought, Alliance for Water Efficiency, January 2020
- EPD Drought Rule (391-3-30-.01 et seq.) and O.C.G.A. 12-5-7(a.1)(3).



CITY OF VILLA RICA

City Council Meeting Agenda Item Cover Sheet

SUBJECT: Modification of GEFA Loan No. DW2020024

AGENDA DATE: 05/12/2026

DATE PREPARED: 04/28/2026

PREPARED BY: Jennifer Hallman, Interim City Manager/CFO

AMOUNT: \$1,050,000

GL ACCOUNT #: 505-4115-541405

FUNDING SOURCE: Water & Sewer Fund

BUDGETED ITEM? Yes

PURPOSE: To approve a resolution to execute modification to the promissory note and loan agreement with Georgia Environmental Finance Authority (GEFA) for \$2,500,000 for the North Avenue Waterline Extension Project.

BACKGROUND: Proposed waterline installation expected to be within the right-of-way of Cleghorn Street and Anderson Road (as planned & no expected easement acquisition required). This modification would be for a time extension only. The project has experienced multiple delays due to the potential for road improvements being proposed for the same project area. Due to issues with right-of-way acquisition associated with the road portion of the improvements, the City has decided not to move forward with the road portion at this time. However, the water system improvements within the project area are still vitally important and the City is interested in moving forward with that work. We have worked with Carter & Sloope, Inc. to prepare the updated project schedule below. This additional time would allow us to complete this critical project and provide better, more reliable water service to this community.

Modification of Promissory Note and Loan Agreement includes:

- Description of Project (Scope of Work, Budget, and Schedule)
 - Schedule

<u>Action</u>	<u>Schedule</u>
Plans & Specs Submitted to EPD	June 2026
Advertising for Bids	August 2026
Bid Opening	September 2026
Notice to Proceed	November 2026
Completion of Construction	December 2027

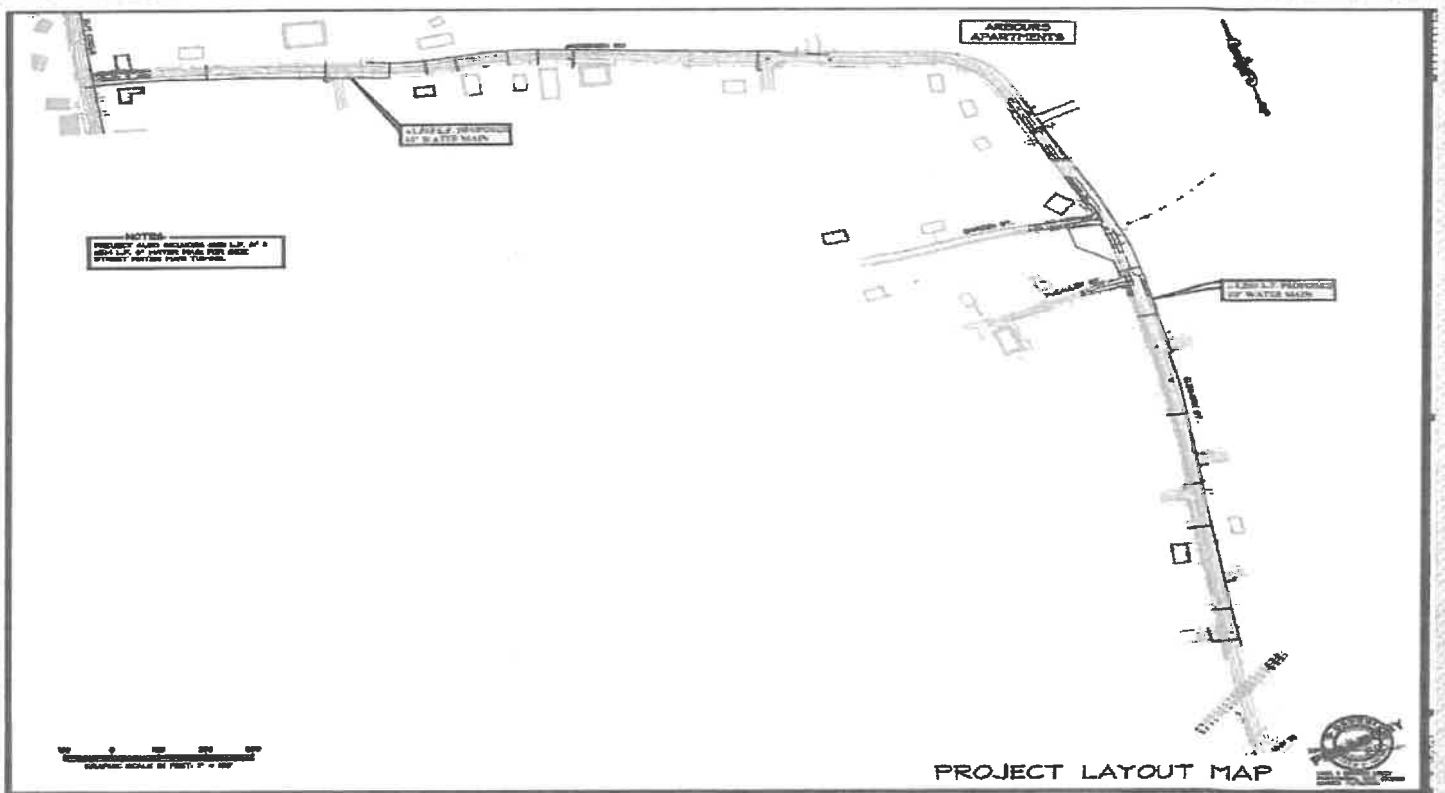
- Opinion of Borrower's Counsel
- Resolution of Governing Body

STAFF RECOMMENDATION: Approval

MOTION: I move to approve the resolution allowing the Mayor and/or her designee(s) to execute modification #4 to the promissory note and loan agreement for Loan No. DW2020024 with the Georgia Environmental Finance Authority.

Cleghorn Anderson Water System Improvements

- 10" Waterline Improvement along Cleghorn / Anderson
 - Funded through current GEFA #1
 - Estimate of Probable Cost: \$ 1.050M
 - Proposed waterline installation expected to be within right-of-way of Cleghorn Street and Anderson Road - As planned, no expected easement acquisition required
 - Project expected to improve both volume and pressure
 - Part of the Utility's water system improvement planning



CITY COUNCIL
LESLIE MCPHERSON, MAYOR
STEPHANIE WARMOTH, MAYOR PRO TEM
SHIRLEY MARCHMAN
MATTHEW MONTAHAN
TYLER BARR
DOMINIQUE CONTEH

City of Villa Rica



INTERIM CITY MANAGER: JENNIFER
HALLMAN
CITY CLERK: THERESA CAMPBELL
CITY ATTORNEY: NICOLE SMITH

571 W BANKHEAD HWY
VILLA RICA, GA 30180
770.459.7000 | VILLARICA.ORG

Georgia Environmental Finance Authority
Water Resources Division
47 Trinity Avenue SW, Fifth Floor
Atlanta, GA 30334

RE: City of Villa Rica
Water System Improvements
C&S Project No.: V8150.005
GEFA Loan No.: DW2020024

Dear Ms. Tran:

The City of Villa Rica would like to request a loan modification for the above referenced project. This modification would be for a time extension only. The project has experienced multiple delays due to the potential for road improvements being proposed for the same project area. Due to issues with right-of-way acquisition associated with the road portion of the improvements, the City has decided not to move forward with the road portion at this time. However, the water system improvements within the project area are still vitally important and the City is interested in moving forward with that work. We have worked with Carter & Sloope, Inc. to prepare the updated project schedule below. This additional time would allow us to complete this critical project and provide better, more reliable water service to this community. Please review this request and let me know if you have any questions or need any additional information.

PROJECT SCHEDULE

Plans & Specs to EPD	June 2026
Advertising for Bids	August 2026
Bid Opening	September 2026
Notice to Proceed	November 2026
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Sincerely,

Leslie McPherson
Mayor, City of Villa Rica
Villa Rica, GA 30180

Georgia Environmental Finance Authority

Brian P. Kemp
Governor

Hunter Hill
Executive Director



ACKNOWLEDGEMENT OF MODIFICATION FEE FORM

Recipient: City of Villa Rica

Loan Number: DW2020024

Loan Amount: \$2,500,000

Modification Fee Amount: \$25,000

Modification Number 3

Type:

- ☐ Budget
- ☒ Schedule
- ☐ Scope
- ☐ Other _____

By signing this form, I acknowledge the GEFA Loan Program Policy and accept the 1 percent modification fee to be assessed within the next sixty (60) days of acknowledgement. In addition, I certify that I am authorized to financially obligate and sign this acknowledgement on behalf of our governing body.

Signature: Leslie E. McPherson

Print Name: Leslie McPherson

Title: Mayor

Date: 3/12/2026





March 18, 2026

Ms. Helen Tran
Georgia Environmental Finance Authority
Water Resources Division
47 Trinity Avenue SW, Fifth Floor
Atlanta, GA 30334

SUBJECT: City of Villa Rica
Water System Improvements
C&S Project No.: V8150.005
GEFA Loan No.: DW2020024

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Sincerely,

CARTER & SLOOPE, INC.

A handwritten signature in blue ink that reads "Matt Smith".

Matt Smith, P.E.

Encl: Acknowledgement of Modification Fee Form

Cc: File (w/ 1 copy)

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MAYOR & COUNCIL WORK SESSION AGENDA Holt-Bishop Justice Center, Municipal Courtroom, 101 Main Street May 5, 2026 | 10:00 AM

Review of the Agenda (Mayor Leslie McPherson)

B. Governing Body (Mayor Leslie McPherson)

1. 5 Years of Service Recognition - Jennifer Hallman, Interim City Manager
2. Proclamation — National Public Works Week May 17-23, 2026 (Josh Smith, Director)
3. Proclamation for Municipal Clerks Week May 3-9, 2026 (Theresa Campbell, City Clerk)
4. Proclamation for National Small Business Week from May 3-9, 2026
5. Georgia Association of Water Professionals Awards Presentation

C. Building Development (Tracy Jarvis, Director)

- C1 1. Final Plat Approval: Robbie Bishop Parkway (Mark Teal, Consultant Engineer)

D. Human Resources (Tiffany Lanford, Director)

- C2 1. Addition of Juneteenth (June 19) as a City Paid Holiday (Tiffany Lanford, Director)

E. Community Development (Brecca Carter, Director)

- C3 1. 2026 Community Development Grant Application - Villa Rica Lions Club for an upcoming fundraising concert to be held at The Mill Amphitheater on Saturday, October 3, 2026. (Melissa Conner, Main Street Manager)
- C4 2. Thomas A. Dorsey Festival Concert @ The MILL (Jennifer Hallman, Interim City Manager)

F. Legal (Nicole Smith, City Attorney)

1. Resolution Authorizing Participation in Amicus Brief in Chang vs. City of Milton on Remand (Nicole Smith, City Attorney) → meeting
- C5 2. Tabled- Resolution for Road Dedication & Acceptance of Robbie Bishop Parkway as a Public Street (Nicole Smith, City Attorney)

G. Utilities (John Bain, Director)

- C6 1. Local Drought Response Ordinance (John Bain, Director)

H. City Manager (Interim City Manager, Jennifer Hallman)

Individuals with disabilities who require certain accommodations in order to allow them to observe and/or participate in this meeting, or who have questions regarding the accessibility of the meeting or the facilities are required to contact the City Clerk at 678-840-1229 2 business days before the scheduled meeting to allow the City to make reasonable accommodations for those persons.

1. Modification of GEFA Loan No. DW2020024 (Jennifer Hallman, Interim City Manager)

meeting

I. Executive Session

1. Pursuant to the attorney-client privilege and as provided by Georgia Code section 50-14-2(1), a meeting otherwise required to be open was closed to the public in order to consult and meet with legal counsel pertaining to pending or potential litigation, settlement, claims, administrative proceedings, or other judicial actions brought or to be brought by or against the agency or any officer or employee or in which the agency or any officer or employee may be directly involved.

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11:05 - enter executive session sm/mm - unanimous

- sm/mm @ 2:02 pm - regular

no action

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